83-1309

No.

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IN THE

Supreme Court of the United States

OCTOBER TERM, 1988

JOHN DOE,

Petitioner.

٧.

UNITED STATES OF AMERICA,

Respondent.

PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SIXTH CIRCUIT

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QUESTION PRESENTED

Does the attorney-client privilege protect from disclosure by the attorney confidential communications between the attorney and his client, where it has not been determined, in accordance with Fisher v. United States, 425 U.S. 391, 402-405, whether the client could constitutionally be compelled to reveal the same information?

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OPINIONS BELOW

The opinion of the Court of Appeals is reported at 722 F.2d 303 and is reproduced at pp. 12-12a, infra. The opinion of the District Court, reproduced at pp. 15a-25a, infra, is not officially reported.

JURISDICTION

The judgment of the Court of Appeals (pp. 18a-14a, infra) was issued on December 5, 1988. This Court has jurisdiction pursuant to 28 U.S.C. § 1254(1).

On January 11, 1984 the Court of Appeals granted a 56-day stay of that court's mandate to permit the filing of this Petition.

CONSTITUTIONAL PROVISION AND RULE INVOLVED

The Fifth Amendment to the United States Constitution provides in pertinent part: "No person . . . shall be compelled in any criminal case to be a witness against himself."

Federal Rule Evid. 501 provides, "Except as otherwise required by the Constitution of the United States . . . the privilege of a witness [or] person shall be governed by the principles of the common law as they may be interpreted by the courts of the United States in the light of reason and experience."

STATEMENT OF THE CASE

This case arises from a subpoena ad testificandum issued by a special grand jury convened by the United States District Court for the Northern District of Ohio, which was investigating alleged violations of the Internal Revenue Code by Reuben Sturman and corporations believed by the government to be under his control. On May 2, 1980, the grand jury subpoensed Larry S. Gordon, a Cleveland attorney, to appear before the grand jury. Gordon appeared and testified, in the course of which testimony he stated that he had incorporated twelve corporations, that the corporate records and stock ledgers for these corporations were kept at his firm's offices, and that Sturman was a client of the firm's and was represented by Gordon. P. 2a, infra.

Gordon refused to answer nine questions which were characterized but not set forth in full text in the opinion below. The questions were the following:

- Who requested that that corporation be incorporated? (Tr. 32)
- At whose request was the corporation incorporated? (Tr. 41)

- 3. Who removed [the corporate minute book and the records of ownership and officers for that corporation]? (Tr. 82-83)
- 4. By whom [were the corporate minute books and ownership records removed]? (Tr. 84)
- 5. Is it your intention to assert the attorney-client privilege in response to questions as to the six corporations concerning who provided the shareholder and officer information to the members and employees of your law firm? (Tr. 43)
- 6. With respect to the additional six corporations I have just named, who requested you or your law firm to incorporate those corporations? (Tr. 44)
- 7. As to all of the corporations that I have questioned you about so far, was the request for incorporation made in any case by either an officer or shareholder of the respective corporations? (Tr. 44)
- 8. Can you identify for us who the agent was for each of those corporations with whom the law firm dealt? (Tr. 47)
- Could you tell us if by agent of the corporation you are referring to 12 different individuals or to one individual who was an agent for all 12 corporations? (Tr. 47)

Gordon refused to answer the nine questions, asserting the attorney-client privilege, and stating that the privilege had not been waived by the client. On January 22, 1982, the government filed a motion for an order compelling Gordon to answer these questions, which it had synthesized into four categories, in support of which it filed an in camera affidavit stating, inter alia, that the grand jury was investigating alleged tax offenses by Reuben Sturman and the corporations identified in Gordon's testimony, that Gordon was one of the attorneys for Sturman, and that repeated but unsuccessful attempts were made to secure information from other sources.

about the ownership of the twelve corporations. Pp. 1a-2a, infra. A client of Gordon's, using the pseudonym "John Doe," moved to intervene to oppose the government's motion to compel. Doe's supporting affidavit stated, inter alia, that he was the client who directed Gordon to incorporate the companies at isuse and was the individual whom the government was attempting to identify through Gordon's interrogation. Pp. 3a, 8a, infra. Doe represented that although he was innocent of any wrongdoing, disclosure of the information by his attorney would be incriminating and would probably result in his indictment.

On March 15, 1983, the District Court granted Doe's motion to intervene for the purpose of asserting the attorney-client privilege, but ruled that Doe's reliance on the Fifth Amendment privilege against compelled self-incrimination was "misplaced." P. 8a, infra. On March 29; 1983, the District Court granted the government's motion to compel in full, concluding that compelling Gordon to answer the questions over his client's objection would not constitute an invasion of the attorney-client privilege. Doe appealed from the order, execution of which was stayed by the District Court pending appeal.

The Court of Appeals affirmed. The court, in an opinion by Judge Krupansky, relied on the "unanimously embraced... general rule that the identity of the client is... not within the protective ambit of the attorney-client privilege," quoting a decision written by the same judge, and issued on December 7, 1983, two days after the court's decision herein. That decision, In re Grand Jury Investigation No. 83-2-35 (Durant), No. 83-1290 (CA 6, decided December 7, 1983) (hereafter "Durant"), is reproduced at pp. 26a-40a, infra. The court characterized the unanswered questions as involving the identity of the client and ruled that no exception to the "general rule" protected Doe from disclosure by Gordon.

The court held that the District Court order was appealable, pp. 40-7a, in/rs.

REASONS FOR GRANTING THE WRIT

This case presents a serious and recurring question concerning the scope of the attorney-client privilege in the federal courts. Here, as with increasing frequency, the United States has subpoensed an attorney to appear before a grand jury in order to compel testimony which may implicate his client in criminal conduct which the grand jury is investigating. The court below has overridden his client's claim of privilege on the theory that the questions which the attorney declined to answer sought only the "identity" of the client, that such questions are as a rule outside the privilege, and that generally recognized exceptions to that rule are either unsound or inapplicable.

As we will show, the Court of Appeals' approach is fundamentally inconsistent with the purpose of the privilege. That court failed to inquire whether compulsion of the attorney's testimony would undermine the purpose of the privilege "to encourage full and frank communication between attorneys and their clients". Upiohn Co. v. United States, 449 U.S. 383, 389, and more specifically, as in Fisher v. United States, 425 U.S. 891, 402-405. whether the information which was sought to be obtained from the attorney could be compelled from the client. We shall show further that even on the Court of Appeals' assumption that the availability of the privilege should be determined by a mechanical application of an "identity" exclusion, the decision below should be reviewed because it expressly rejected a pertinent exception recognized by other courts of appeals. Finally, review is essential, because, "if the purpose of the attorney-client privilege is to be served, the attorney and the client must be able to predict with some degree of certainty whether particular discussions will be protected" (Upjohn, 449 U.S. at 893). The present uncertainty creates a serious dilemma for attorneys, especially under the new Model Rules of Professional Conduct, which require attorneys to preserve the confidentiality of client communications in the absence of a final judicial order directing a response; it inevitably delays grand jury proceedings while the attorney-witness litigates whether he or she is required (and indeed ethically permitted) to answer.

L The Decision Below Is Inconsistent With This Court's Decisions Declaring the Purpose of the Attorney-Client Privilege, and Specifying the Analysis Which the Courts Should Employ in Determining the Scope of That Privilege.

This Court has consistently reaffirmed the historic importance of the attorney-client privilege in our legal system. In *Upjohn Co. v. United States*, 449 U.S. 383, the Court stated that the purpose of the privilege:

is to encourage full and frank communication between attorneys and their clients and thereby promote broader public interests in the observance of law and administration of justice. The privilege recognizes that sound legal advice or advocacy serves public ends and that such advice or advocacy depends upon the lawyer's being fully informed by the client. [449 U.S. at 389]

So too, in Fisher v. United States, 425 U.S. 391, the Court said:

The purpose of the privilege is to encourage clients to make full disclosure to their attorneys. As a practical matter, if the client knows that damaging information could be more readily obtained from the attorney following disclosure than from himself in the absence of disclosure, the client would be rejuctant to confide in his lawyer and it would be difficult to obtain fully informed legal advice, [425 U.S. at 403]

^{*} Leading nineteenth-century cases in this Court endorsing the privilege are Chirac v. Reinicker, 11 Wheat. (24 U.S.) 286 (Story, J.), and Hunt v. Blackburn, 128 U.S. 464.

^{*}The reasoning of Ficker was anticipated in the seminal case of Annealoy v. Earl of Anglesco, 17 How.St.Tr. 1190, 1225 (Ex. 1748), as quoted in 8 Wigmers, Evidence, § 2291, at 548 (McNaughton rev. 1961):

The reason why attendes are not to be examined to enything relating to their clients or their affairs is because they would

Disregarding these precedents, the court below rejected Doe's claim of privilege without considering whether compelling Gordon to answer would undermine the purpose of the privilege by requiring Gordon to reveal information which Doe could not be compelled to disclose. This was the inquiry which this Court undertook in Fisher, 425 U.S. at 405-414. The court below pretermitted that inquiry by determining simply that the questions directed to Gordon fell within an "identity" exclusion from the privilege:

it is evident that the four interrogatories directed to Gordon merely seek the identity of his client. This Circuit has acknowledged the "unanimously embraced... general rule that the identity of a client is... not within the protective ambit of the attorney-client privilege." [P. 7a, infra, citing In re Grand Jury Investigation No. 83-2-85, No. 88-1290 (Durant), (CA 6, decided Dec. 7, 1983).]

The court cited Fisher only in a different context and did not mention Upjohn at all.

The "general rule" thus relied on is rooted in the concerns of civil litigation:

The identity of the attorney's client " " will seldom be a matter communicated in confidence because the procedure of litigation ordinarily presupposes a disclosure of these facts. Furthermore, so far as a client may in fact desire secrecy and may be able to secure action without appearing as a party to the proceedings, it would be improper to sanction such a wish. Every litigant is in justice entitled to

destroy the confidence that is necessary to be preserved between them. This confidence between the employer and the person employed, is so secred a thing, that if they were at liberty, when the present cause was over that they were employed in, to give testimony in favour of any other person, I would not answer the end for which it was instituted. The end is, that persons with anfety may substitute others in their room; and therefore if you cannot ask ms, you cannot ask that men; for everything said to him, is as if I had said it to myself, and he is not to emercer it. (Emphasis added.)

know the identity of his opponents. [8 Wigmore, Evidence § 2313, at 609 (McNaughton rev. 1961).] The rule has been extended to criminal law proceedings in many lower court decisions in which the answers sought were strictly limited to the identity of the client or the fee arrangement between the attorney and the client. See the cases cited in Durant at p. 38a, infra.

While the identity "rule" may have validity in certain narrow contexts, it is clear that when questions posed before the grand jury go beyond the narrow inquiry—"Who is your client?" or "What is your fee arrangement?"— the rejection of a claim of privilege frustrates the very purpose of the privilege. This use of the identity "rule" turns it into a tool to undermine the privilege and compel the disclosure of information from the attorney that could not be compelled from the client; it subverts the privilege by creating a powerful disincentive for any client to make full disclosure to his or her attorney while seeking legal advice.

This danger is especially acute in situations like that here. It is apparent from the record that the disclosure sanctioned by the Sixth Circuit has effectively compelled Gordon to become an incriminating witness against his own client. According to the government, the investigation was focused on the "financial affairs of Reuben Sturman and various corporations believed to be owned and/or controlled by him"; Gordon was one of the attorneys for Sturman; the focus of the investigation was "possible understatements of individual income by Sturman and abuse of the corporate surtax exemption . . . by a large group of corporations believed to be under [Sturman's] ownership and control"; and certain grand jury witnesses had testified that Sturman was the individual with whom they dealt when records of some of the corporations were required. See p. 22a, infra. For his part, Dee

^{*} Memorandum in Support of the Motion of the United States of America for an Order Compelling Larry S. Gorden to Testify Before the Grand Jury, Jan. 25, 1922.

stated in his affidavit that he "was the individual the government was attempting to identify through Gordon's interrogation." . The District Court held that Doe had "established by affidavit that he is the client referred to in at least three of the . . . questions." T Gordon has accordingly been asked to explicitly link his client with the allegedly fraudulent corporations investigated by the grand jury. Gordon was not asked the "identity" of his client, as the Sixth Circuit opinion suggests, but rather was asked nine questions, see pp. 2-8, supra, whose clear purpose was to evoke responses that would incriminate his client, not "merely seek the identity of his client," p. 7a, infra. Gordon's refusal to answer the questions, as comprising privileged communications, recognized that the entire line of questioning was nothing more than an attempt to elicit incriminating information from him that could not be compelled from his client.

II. The Decision Below Conflicts With the Decisions of Other Courts of Appenis.

Even on the Court of Appeals' premise that this case should be decided on the basis of a general rule, which excludes questions of client identity from the attorney-client privilege, the decision below should be reviewed because it concededly conflicts with the decisions of other courts of appeals. Those courts, recognizing the grave incriminating potential of "identity" questions, have adopted an exception to the "general rule" whereby the attorney-client privilege will be honored "when disclosure of the identity of the client would provide the "set link" of evidence." (Derent, p. 87a, infra). This "last link" exception is well established in the Fifth Circuit. As that court said in In re Grand Jury Proceedings (Paulish), 680 F.2d 1026 (CA 5, 1982) (en bane):

[&]quot;Affidavit for Ex Parts, In Comors Use of the Court, Filed in Support of Motion of John Doc for Leave to Intervene, filed February 11, 1988, referred to at p. Sa, infra-

⁷ P. 10a, dafra.

We have long recognized the general rule that matters involving the payment of fees and the identity of clients are not generally privileged. In re Grand Jury Proceedings, (United States v. Jones), 517 F.2d 666 (5th Cir. 1975); see cases collected id. at 670 n.2. There we also recognized, however, a limited and narrow exception to the general rule, one that obtains when the disclosure of the client's identity by his attorney would have supplied the last link in an existing chain of incriminating evidence likely to lead to the client's indictment. [680 F.2d at 1027]

The Eleventh Circuit has also adopted the "last link" exception as pronounced in *Pavlick*. In re Grand Jury Proceedings (Twist), 689 F.2d 1351, 1352 (CA 11, 1982).

However, in *Durant*, the Sixth Circuit expressly disapproved these decisions and the "last link" exception, stating that it

is simply not grounded upon the preservation of confidential communications and hence not justifiable to support the attorney-client privilege. Although the last link exception may promote concepts of fundamental fairness against self-incrimination, these concepts are not proper considerations to invoke the attorney-client privilege. Rather, the focus of the inquiry is whether disclosure of the identity would adversely implicate the confidentiality of communications. Accordingly, this Court rejects the last link exception as articulated in Pavlick. [P. 38a, infra, emphasis in original]

This holding of Durant was incorporated by reference in the Sixth Circuit's opinion in this case: the court entertained only those exceptions to the identity exclusion from the privilege which had been approved in Durant. See p. 7a, infra.

In light of Fisher the Court of Appeals plainly erred in asserting that the "concepts of fundamental fairness against self-incrimination" could not be considered in applying the attorney-client privilege. In Fisher the issue was whether the attorney-client privilege shields does-

ments which the client had given to the attorney for the purpose of seeking legal advice. This Court held that the answer depends on whether the client could be required to produce them, quoting approvingly the statement in Wigmore's treatise:

"It follows, then, that when the client himself would be privileged from production of the document, either as a party at common law... or as exempt from self-incrimination, the attorney having possession of the document is not bound to produce." 8 Wigmore § 2307, p. 592 [425 U.S. at 404 (this Court's emphasis)]

Since the attorney-client privilege, and thus the rationale of Fisher, is not limited to documents, but extends to all confidential communications, the Court of Appeals should have determined at the least whether answering any or all of the questions would have provided the "last link." This is not to say that the "last link" exception to the "identity" limitation provides adequate protection to the attorney-client privilege. Rather, the attorney's refusal to answer should be privileged unless it is "'perfectly clear, from a careful consideration of all the circumstances in the case, that * * * the answer[s] cannot possibly have such tendency' to incriminate" his client. Hoffman V. United States, 841 U.S. 479, 488, quoting Temple v. Commonwealth, 75 Va. 892, 898 (1880) (emphasis added in Hoffman). Only this standard is consistent with Fisher's holding that the attorney-client privilege shields against compelled disclosure by the attorney of information which, under the Fifth Amendment, may not be coerced from the client.

III. The Question Is of Major Significance to the Legal Profession and the Administration of Justice.

There is another important reason for this Court to cetablish a principled analysis for attorney-client privilege issues in the grand jury setting. The regime of professional standards to which lawyers are held accountable has undergone significant changes which create serious hazards for attorneys from whom information relating to their clients is sought to be compelled.

DR 4-101(A) formerly provided that information "gained in the professional relationship" was subject to the attorney-client privilege. The new Model Rules of Professional Conduct adopted by the American Bar Association's House of Delegates on August 2, 1983, broaden this definition to provide that the privilege applies to information "relating to representation of a client . . . " The commentary to the Model Rules reflects that the change was designed to be more protective of the privilege, as it applies "not merely to matters communicated in confidence by the client but also to all information relating to the representation, whatever its source." Moreover, the former Disciplinary Rules provided that a lawyer was obligated to preserve client confidences subject to an exception that permitted, inter alia, the revelation of such confidences "when required by law or court order." DR 4-101(C)(3). The Model Rules of Professional Conduct do not incorporate this provision. Model Rule 1.6 provides:

(a) A lawyer shall not reveal information relating to representation of a client unless the client consents after consultation, except for disclosures that are impliedly authorized in order to carry out the representation, and except as stated in paragraph (b).

^{*}Rule 1.6(a), American Bar Association's Model Rules of Professional Conduct, reprinted in 52 U.S.L.W. 1, 5 (Aug. 16, 1983) (emphasis added). The Model Rule thus "imposes confidentiality on information relating to the representation even if it is acquired before or after the relationship existed. It does not require the client to indicate information that is to be confidential, or require a lawyer to speculate whether particular information might be embarrassing or detrimental." ABA/BNA Lawyer's Masual on Professional Conduct (1984) at 55:303.

^{* 12} U.S.L.W. at 6.

- (b) A lawyer may reveal such information to the extent the lawyer reasonably believes necessary:
 - to prevent the client from committing a criminal act that the lawyer believes is likely to result in imminent death or substantial bodily harm; or
 - (2) to establish a claim or defense on behalf of the lawyer in controversy between the lawyer and the client, to establish a defense to a criminal charge or civil claim against the lawyer based upon conduct in which the client was involved, or to respond to allegations in any proceeding concerning the lawyer's representation of the client.²⁰

The only reference to the principle of the former Disciplinary Rule is in the commentary to the Model Rules which states in pertinent part:

The attorney-client privilege is differently defined in various jurisdictions. If a lawyer is called as a witness to give testimony concerning a client, absent waiver by the client, Rule 1.6(a) requires the lawyer to invoke the privilege when it is applicable. The lawyer must comply with the final orders of a court or other tribunal of competent jurisdiction requiring the lawyer to give information about the client.¹³

The commentary does not materially circumscribe the obligation stated in the Model Rules. It merely makes clear that attorneys are not ethically required to disobey the direction of Meness v. Meyers, 419 U.S. 449, 458-459. The new Rules require attorneys from whom disclosure is sought to press their client's privilege claims through the courts of appeals, if not to review by certiorari.

Thus, the writ should also issue to furnish needed guidance to the legal profession in light of the Model

[&]quot; IN U.S.L.W. at S.

^{11 1}d. at 7.

Rules, for as this Court has recognized, "if the purpose of the attorney-client privilege is to be served, the attorney and client must be able to predict with some degree of certainty whether particular discussions will be protected." Upjohn, 449 U.S. at 393. Finally, the efficient administration of justice requires that the scope of the attorney-client privilege in the grand jury setting be authoritatively and promptly determined. As long as there is—at the very least—a substantial question whether restrictions imposed on the privilege by the lower courts are consistent with the principles established by this Court, grand jury proceedings will inevitably be delayed while the attorney-witness seeks appellate instruction, as he or she is duty-bound to do.

CONCLUSION

For the above-stated reasons this petition for a writ of certiorari should be granted.

Respectfully submitted,

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APPENDICES

APPENDIX A

UNITED STATES COURT OF APPEALS FOR THE SIXTH CIRCUIT

No. 83-3243

IN RE: GRAND JURY PROCEEDINGS—LARRY GORDON,

JOHN DOE,

Intervenor-Appellant,

V.

United States of America, Respondent-Appellee.

On Appeal from the United States District Court for the Northern District of Ohio

Decided and Filed December 5, 1983

Before: EDWARDS, and KRUPANSKY, Circuit Judges; and REED, District Judge *.

KRUPANSKY, Circuit Judge. The intervenor-appellant, John Doe (Doe), appeals from an order of the District Court for the Northern District of Ohio which requires Larry S. Gordon (Gordon) to answer certain questions posed by a federal grand jury.

The factual background to this controversy is straightforward. For several years a grand jury sitting in the

^{*} Hon. Scott Reed, United States District Judge for the Eastern District of Kentucky, sitting by designation.

Northern District of Ohio has been conducting an investigation into possible violations of the Internal Revenue Code by Reuben Sturman (Sturman) and several alleged corporate facades under his control.

Despite continuous efforts, the grand jury has been frustrated in its attempts to secure documented information concerning the stock ownership and/or control of the corporations which are the subject of the grand jury investigation. On May 2, 1980, the grand jury issued a subpoena ad testificandum to Larry S. Gordon (Gordon), an attorney with the law firm of Berkman, Gordon, Kancelbaum & Levy. Gordon appeared on the scheduled date and testified. He identified 12 corporations incorporated by his law firm and also four others as clients of the firm. Gordon further testified that, at some period of time, the corporate record books and stock ledgers for these corporations were kept at his firm's offices. Finally, Gordon acknowledged that Sturman was a client of the firm who was represented by Gordon.

However, when confronted by certain inquiries designed to elicit information concerning the alleged de jure corporate status of the corporations here in issue, Gordon refused to answer, invoking the attorney-client privilege. Accordingly, on January 22, 1982, the government petitioned the district court to compel Gordon to:

- identify the person or persons who requested each incorporation;
- identify the person or persons who provided the law firm with information concerning the identity of the officers and shareholders of each corporation; and
- identify the agent or representative the firm dealt with when legal matters arose concerning each of the named corporations;

 identify the person or persons who requested and/ or received custody of the records of each corporation from the law firm in January, 1978.

The government submitted an affidavit under seal in support of its motion.

Thereafter, Gordon requested that he be permitted to examine his grand jury testimony and the affidavit in support of the aforementioned motion that had been submitted by the government under seal. A motion to intervene was also filed by a "John Doe" asserting that he was the individual the government was attempting to identify through Gordon's interrogation.

On January 18, 1983 the lower court granted Gordon's request to examine his grand jury testimony but denied him access to the affidavit filed by the government in support of its motion to compel answers to the grand jury. The court deferred ruling on Doe's motion to intervene to enable Doe to demonstrate to the court that he was in fact Gordon's client and the target of the inquiries. On March 15, 1983, after reviewing, in camera, an affidavit from Doe, the lower court permitted him to intervene "on the basis of John Doe's claim of attorney-client privilege." Doe had also asserted a right to intervene based on the Fifth Amendment, but the lower court found the reliance "misplaced."

On March 29, 1988, the lower court granted the government's motion to compel Gordon to answer the four identity questions directed to him concluding that the answers would not constitute an invasion of the attorneyclient privilege.

The intervenor appealed from this order, execution of which has been stayed by the lower court.

Initially, this Court is confronted with a jurisdictional issue. Generally, an order compelling testimony or denying a motion to quash a grand jury subpoena is not appealable. United States v. Ryan, 402 U.S. 530 (1971); Cobbledick v. United States, 309 U.S. 323 (1940). A party seeking to contest the validity of the trial court's order must refuse compliance, thereby inviting a contempt citation which, when imposed, becomes an appealable order.

The Supreme Court has recognized an exception to this rule when the party seeking review has a more direct interest in preventing disclosure of the information sought by the grand jury than the individual to whom the subpoena was directed. Perlman v. United States, 247 U.S. 7 (1918). The rationale for the exception recognizes that the subpoenaed party, to avoid a contempt citation, may voluntarily comply with the subpoena thereby depriving the real party in interest of a protected right and appellate review.

Presently there is a conflict within the Circuits as to the application of the Perlman exception, where, as here, a client seeks immediate review of an order compelling testimony or documents from his attorney. The majority view recognizes the exception and permits immediate appellate review. See United States v. Jones, 696 F.2d 1069 (4th Cir. 1981); In re Grand Jury Subposes Duces Tecum (Marger/Merenbach), 695 F.2d 363 (9th Cir. 1982); In re Grand Jury Proceedings (Damore), 689 F.2d 1851 (11th Cir. 1982); In re Grand Jury Proceedings (Fine), 641 F.2d 199 (5th Cir. 1981); In re Grand Jury Proceedings (Malone), 655 F.2d 882 (8th Cir. 1981); In re Katz, 623 F.2d 122 (2d Cir. 1980), In re Grand Jury Proceedings (FMC Corp.), 604 F.2d 786 (3d Cir.

Although the government does not contest this Court's jurisdiction, the Court has the obligation to consider the issue, can aponts. See, e.g., Columbia Coated Fabrics V. Industrial Commission of Chie, 498 F.2d 408 (6th Cir. 1974).

1979); Velsicol Chemical Corp. v. Parsons, 561 F.2d 671 (7th Cir. 1977), cert. denied, 435 U.S. 942 (1978). The D.C. and First Circuits have decided that the order is not immediately appealable. In re Sealed Case, 655 F.2d 1298 (D.C. Cir. 1981); In re Oberkoetter, 612 F.2d 15 (1st Cir. 1980).

In concluding that the order is not immediately appealable, the First Circuit stated that a "stout-hearted" attorney may risk a contempt citation in his client's interest. This premise is tenuous. As noted by the Fifth Circuit:

We suspect that the willingness of a lawyer to protect a client's privilege in the face of a contempt citation will vary greatly, and have a direct relationship to the value of the client's business and the power of the client in relation to the attorney. We are reluctant to pin the appealability of a district court order upon such precarious considerations.

Although we cannot say that attorneys in general are more or less likely to submit to a contempt citation rather than violate a client's confidence, we can say without reservation that some significant number of client-intervenors might find themselves denied all meaningful appeal by attorneys unwilling to make such a sacrifice. That serious consequence is enough to justify a holding that a client-intervenor may appeal an order compelling testimony from the client's attorney.

In re Grand Jury Proceedings (Pine), supra, at 202-03 (footnote emitted).

[&]quot;The American Bar Association's former Disciplinary Rules purmitted a lawyer to disclose a client's confidences when "required by law or court order." DR 4-101 (c) (2). See generally In se Grand Jury Proceedings (Pine), suggested 200-08. The recently adopted Model Rules of Professional Conduct do not expressly address the

This Court adopts the above-quoted logic and joins the majority of other Circuits in applying the *Perlman* exception in those cases wherein a client seeks immediate appeal of an order compelling testimony from his attorney.

attorney's responsibility to maintain confidentiality in the face of a court order. Rule 1.6 provides as follows:

- (a) A lawyer shall not reveal information relating to representation of a client unless the client consents after consultation, except for disclosures that are impliedly authorized in order to carry out the representation, and except as stated in paragraph (b).
- (b) A lawyer may reveal such information to the extent the lawyer reasonably believes necessary:
 - (1) to prevent the client from committing a criminal act that the lawyer believes is likely to result in imminent death or substantial bodily harm; or
 - (2) to establish a claim or defense on behalf of the lawyer in a controversy between the lawyer and the client, to establish a defense to a criminal charge or civil claim against the lawyer based upon conduct in which the client was involved, or to respond to allegations in any proceeding concerning the lawyer's representation of the client.

On its' face, the Rule does not afford the attorney the option of disclosing information when compelled by court order. However, the Comment accompanying Rule 1.6 states, in pertinent part:

The attorney-client privilege is differently defined in various jurisdictions. If a lowyer is called as a witness to give testimony economing a client, about waiver by the client, Rule 1.5(a) requires the lawyer to invoke the privilege when it is applicable. The lawyer must comply with the final orders of a court or other tribunal of competent jurisdiction requiring the lawyer to give information about the client.

(emphasis added). The Commert appears to indicate that an attorney cannot place himself in contempt but must disclose confidences when so ordered by a court.

In any event, this Court does not believe that appealshillty should hinge on an attorney's interpretation of the Disciplinary Rules, the Model Rules of Professional Conduct (whichever is applicable) or the attorney's "stout-heartailness." Accordingly, the Court's appellate jurisdiction is properly invoked in the matter at bar.*

Addressing the merits of the instant case, it is evident that the four interrogatories directed to Gordon merely seek the identity of his client. This Circuit has acknowledged the "unanimously embraced . . . general rule that the identity of a client is . . . not within the protective ambit of the attorney-client privilege." In re Grand Jury Investigation No. 83-2-35, No. 83-1290, slip op. at —— (6th Cir. —— ——, 1983).

This Court, in In re Grand Jury Investigation No. 83-2-35, supra, has also recognized two exceptions to the general rule. The first exception, characterized as the "legal advice" exception, was defined by the Ninth Circuit in In re Grand Jury Subpoena Duces Tecum (Marger/Merenbach), supra at 865:

A significant exception to this principle of nonconfidentiality holds that [the identity] may be privileged when the person invoking the privilege is able to show that a strong possibility exists that disclosure of [his identity] would implicate the client in the very matter for which legal advice was sought in the first case.

In the case at bar, the district court concluded that the "legal advice" exception was inapplicable to this case.

[&]quot;In In re Duckley, 385 P.56 SSS (6th Cir. 1983), an atterney refused to answer three questions directed to him before a grand jury, invoking the attorney-client privilege. The district court instructed the attorney to respond. The corporation for which the attorney was house council attempted to appeal from the lower court's order. This Court concluded that, incomuch as the witness had not been cited for contempt, the order was not appealable.

The Court in Puebley did not consider the possible applicatility of the Perimen exception. Moreover, in In to Green Jury Subperso Deted Hop. 8, 1979, 602 F.3d 963, 965, n.S. (6th Cir. 1980), this Court indicated that the exception does apply in a atturney-distinction. This panel therefore does not exaciler Buildey Expeditive 62 the issue.

This Court concurs. The record, including the *in camera* affidavit of Doe, discloses that Doe sought legal assistance to incorporate several companies. There is no criminal implication arising from Doe having directed an attorney to incorporate a number of business enterprises. Accordingly, the legal advice exception is unavailing to Doe.

The second exception recognized in In re Grand Jury Investigation No. 83-2-35, is applicable "where disclosure of the identity would be tantamount to revealing an otherwise confidential communication." In re Grand Jury Investigation No. 83-2-35, supra at ——. As pronounced by the Fourth Circuit:

The privilege may be recognized where so much of the actual communication has already been disclosed that identification of the client amounts to disclosure of a confidential communication.

NLRB v. Harvey, 849 F.2d 900, 905 (4th Cir. 1965).

In considering the applicability of the second exception, the Court addresses each of the four inquiries directed to Gordon. Inquiry #1 seeks the identity of the individual who engaged Gordon to incorporate each company. Gordon's previous disclosures simply reveal that a client employed his firm to incorporate the companies. Doe, in his is comerc affidavit, conceded that he is the client who directed Gordon to incorporate the companies in issue. Accordingly, the identity of the client, within the centent of the developed facts, merely amounts to a disclosure of the scape and objective of the legal employment undertaken by Gordon.

The more "fact of consultation including the component facts of . . . supp or right of requirement" is not privileged. McCormick, Evidence 5 90 (24 od. 1972). See also 2 Walantzin's Evidence 7 200 (a) (4) [60] (1900); Colors V. United States, 206 F.M. 600 (20 Clir. 1900), cert. denied, 571 U.S. 961 (1900) (general nature of legal corp-

ices performed not privileged). Thus disclosure of Doe's identity in response to inquiry #1 would not be tantamount to disclosure of a confidential communication.

Inquiry #2 seeks to have Gordon disclose the name of the individual who conveyed to Gordon the identity of the officers and shareholders of the various corporations. The names of shareholders and officers "are clearly a matter of corporate record [and] are not normally the kind of confidential information which is subject to the attorney-client privilege." United States v. Mackey, supra at 859. Inasmuch as the substance of the communication was not confidential, revelation of the identity of the individual who supplied the names of the corporate officers to Gordon cannot amount to disclosure of a confidential communication. Therefore, question #2 does not seek privileged information and should be answered.

Inquiry #3 seeks the identity of the representatives of the corporations with whom the law firm communicated regarding "legal matters" involving the corporations. The inquiry does not seek, nor has there been any disclosure of, communications between Gordon and corporate representatives concerning substantive corporate legal issues. Accordingly, the second exception enunciated in In re Grand Jury Investigation No. 83-2-35, is totally inapplicable to inquiry #3 and Gordon has no basis for refusing to respond.

The fourth and final question does not relate to communications which in any manner concern legal advice or legal representation. The question merely attempts to de-

In United States v. Mackey, 405 F.Supp. 854 (E.D. N.Y. 1975), defendants sought dismissal of indictments on the basis that the testimony of their attorneys before the grand jury violated the attorney-client privilege. The testimony concerned incorporation of certain business entities. Judge Weinstein held that such facts "simply relating that certain corporate documents were drawn at the beheat of [the client] are not privileged from disclosure before the grand jury." Id. at 809.

termine the identity of the individual to whom the law firm delivered the corporate records. Indeed, as the lower court noted, Doe has not indicated that the fourth question refers to him. Accordingly, there is no basis for applying the attorney-client privilege to inquiry #4.

In sum, the Court concludes that response to the four inquiries posed by the grand jury will not infringe on the attorney-client privilege and the district court's order compelling Gordon to respond to these inquiries was proper.

Appellant next asserts that his attorney should have been permitted to assert the Fifth Amendment privilege against self-incrimination on behalf of his client. However, existing legal precedent in this Circuit holds that the Fifth Amendment privilege is a personal privilege and "does not permit an attorney to plead that his client might be incriminated by his testimony." United States v. Haddad, 527 F.2d 537, 539 (6th Cir. 1975). Accord: United States v. Goldjarb, 328 F.2d 280 (6th Cir. 1964).

Finally, appellant asserts that he was denied due process by the district court's refusal to grant him access to the sealed affidavit filed by the government in support of its motion to compel. The government had initially submitted the affidavit to establish that Gordon's legal services had been retained in furtherance of ongoing criminal activity thereby precluding use of the attorney-client priv-

Doe's reliance on Fisher v. United States, 425 U.S. 341 (1976), is misplaced. In Fisher, the Supreme Court held that when a client's papers are delivered to an attorney in pursuit of legal advice, those papers are protected by the attorney-client privilege if the Fifth Amendment would have protected them in the hands of the client. This holding is based on the attorney-client privilege, see, Matter of Grand Jury Empanelled February 14, 1978, supre at 478, and this Court has previously found that privilege inapplicable to the facts of this case. The Supreme Court in Fisher expressly declined to decide "whether an attorney may claim the Fifth Amendment privilege of his client." Id. at 402 n. S. Accordingly, we adhere to our previous decisions and reject appellant's Fifth Amendment argument.

ilege to shield disclosure of communications. The lower court rejected this argument and the government has not pressed it on appeal.

The district court reviewed the affidavit in camera and, finding that it consisted primarily of evidence generated by the grand jury, including the testimony of other witnesses, denied Gordon and Doe access to the affidavit. The Seventh Circuit addressed this precise issue in In re Special September 1978 Grand Jury, 640 F.2d 49 (7th Cir. 1980). In that case the government also submitted material under seal to establish that fraud vitiated the attorney-client privilege claimed by the recipients of a grand jury subpoena duces tecum. The trial court reviewed the documents in camera and, on appeal, the subpoenaed parties asserted that their rights to due process had been violated. The Seventh Circuit rejected the contention:

The in camera submissions were themselves generated by the Grand Jury's investigation and were necessary to support its claim that the subpoenaed documents should be made available.

Those documents contain the words of grand jury witnesses, the disclosure of which could affect the continued cooperation of those witnesses and chill or distort the future testimony of others. In these circumstances, the judge's decision to view the documents in camera did not constitute a due process violation or an abuse of his discretion.

Id. at 57-58 (footnote omitted).

Similarly, in In re John Doe Corp, 675 F.2d 482, 490 (1982), the Second Circuit upheld the use of in camera submissions to resolve the government's claims that an attorney-client relationship was tainted by a criminal purpose:

We recognize that appellants cannot make factual arguments about materials they have not seen and to that degree they are hampered in presenting their case. The alternatives, however, are sacrificing the secrecy of the grand jury or leaving the issue unresolved at this critical juncture. We believe those alternatives less desirable than the is camera submission utilized by Judge Sifton. Appellant, after all, is itself asserting a right to confidentiality, and the government wanted to test the validity of that claim. Appellant's argument that the government may not do so without sacrificing its own valid claim to secrecy seems rather ironic in the circumstances. Leaving the issue unresolved, on the other hand, would permit wholly untested claims of privilege to obstruct investigations of federal crimes. There is a public interest in respecting confidentiality of communications by clients to their attorneys, in maintaining the secrecy of grand jury proceedings and in investigating and prosecuting federal crimes. Where these interests conflict or the validity of privilege claims based on these interests are challenged, the limitations on adversary argument caused by in camera submissions are clearly outweighed by the benefits of obtaining a judicial resolution of a preliminary evidentiary issue while preserving confidentiality.

Accord, In Re Grand Jury Proceedings (Fine), 708 F.2d 1571, 1576 (11th Cir. 1988). This Court is persuaded that an in camera submission on the facts of this case was a reasonable accommodation of the need to maintain secrecy of the grand jury investigation and the need for prompt resolution of the privilege issue. Hence, this Court finds no abuse of discretion and no deprivation of appellant's right to due process.

Accordingly, the lower court's order compelling Gordon to respond to the enumerated grand jury inquiries is AVVINCED.

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APPENDIX B

UNITED STATES COURT OF APPEALS FOR THE SIXTH CIRCUIT

No. 88-8248

IN RE: GRAND JURY PROCEEDINGS-LARRY GORDON.

JOHN DOE, Intervenor-Appellant,

V.

UNITED STATES OF AMERICA, Respondent-Appelles.

Before: EDWARDS and KRUPANSKY, Circuit Judges; and

REED, District Judge.

[Filed December 5, 1983]

JUDGMENT

ON APPEAL from the United States District Court for the Northern District of Ohio.

THIS CAUSE came on to be heard on the record from the said District Court and was argued by counsel.

ON CONSIDEPATION WHEREOF, It is now here ordered and adjudged by this court that the judgment of the said District Court in this case be and the same is hereby affirmed.

No costs taxed.

ENTERED BY ORDER OF THE COURT JOHN P. HEHMAN Clerk

/s/ John P. Hehman Clerk

A True Copy. Attest:

Deputy Clerk

Issued as Mandate: COSTS: Filing fee \$ Printing \$ Total \$

APPENDIX C

UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF OHIO EASTERN DIVISION

IN RE GRAND JURY PROCEEDINGS (MATTER OF LARRY S. GORDON)

[Filed March 29, 1983]

MEMORANDUM OPINION AND ORDER

Battisti, C.J.

L

A special federal grand jury is currently conducting an investigation into possible violations of the Internal Revenue Code, 26 U.S.C. §§ 7201, 7206(2) (1976). In particular, the inquiry has focused upon the financial affairs of Reuben Sturman and a large number of corporations alleged to be under his ownership and control.

In an attempt to secure information concerning the ownership of these corporations, the grand jury issued a subpoens to Larry S. Gordon, an attorney who has represented Sturman. Gordon appeared on May 19, 1980 in response to the subpoens. He identified twelve corporations as having been incorporated by his law firm and as having been clients of the firm. He identified two others as being clients of the firm. He also testified that Mr. Sturman was a client of his law firm. Further, he testified that the firm had kept the reserve of the corporations at one time, but they had been removed in January, 1978. However, when asked to identify the person or persons with whom the law firm dealt on matters con-

cerning these corporations or their records, Mr. Gordon refused to answer on the basis of the attorney-client privilege.

The government has filed a motion to compel Mr. Gordon to:

- a. identify the person or persons who requested each incorporation;
- b. identify the person or persons who provided the law firm with information concerning the identity of the officers and shareholders of each corporation; and
- c. identify the agent or representative the firm dealt with when legal matters arose concerning each of the named corporations.
- d. identify the person or persons who requested and/or received custody of the records of each corporation from the law firm in January, 1978;

The government contends that the identity of the individual or individuals in question is not covered by the attorney-client privilege, but even if it were, the privilege is nevertheless defeated by the crime or fraud exception. In support of its motion, the government has submitted two affidavits purporting to constitute the government's prima facie showing that legal advice was sought from Gordon's firm for the intended purpose of setting up a fraudulent tax evasion scheme.

Recently, the Court granted the motion of one John Dee to intervene in this matter. John Dee has established by affidavit that he is the client referred to in at least three of the above questions. The Court permitted intervention on the basis of John Dee's interest in the non-disclosure of confidential communications protected by the attention privilege.

The government's motion presents two issues for determination by the Court: first, whether the attorney-client privilege attaches to the identity of Gordon's client; and second, whether that privilege, if it applies at all, is defeated here by the so-called crime or fraud exception. At the outset, the Court notes that the applicability of the privilege is "governed by the principles of the common law as they may be interpreted by the courts of the United States in the light of reason and experience." Fed. R. Evid. 501. See Upjohn Co. v. United States, 449 U.S. 383, 389 (1981).

It is well settled that confidential communications between attorney and client concerning legal advice sought from the attorney are privileged and protected from disclosure unless waived. United States v. Goldfarb, 328 F.2d 280, 281 (6th Cir.), cert. denied, 377 U.S. 976 (1964). The privilege belongs to the client, not to the attorney, who cannot invoke or waive it if the client desires otherwise. Ropublic Gear Co. v. Borg Warner Corp., 381 F.2d 551, 556 (2d Cir. 1967). Its purpose is summarized in this classic statement of Dean Wigmore:

In order to promote freedom of consultation of legal advisors by clients, the apprehension of compelled disclosure by the legal advisors must be removed; hence the law must prohibit such disclosure except on the client's consent.

8 Wigmore, Evidence \$ 2291 (McNaughton rev. 1961).

It is equally well-established, however, that not every communication between attorney and client is protected. Among these matters generally held not to be within the scope of the privilege is the identity of the attorney's client. In Re Grand Jury Proceedings (Fine), 641 F.3d 190, 204 (5th Cir. 1981); In Re Grand Jury Proceedings (Fineri), 621 F.3d 17, 19 (2d Cir. 1980), cert. denied, 440 U.S. 1983 (1981); In Re Grand Jury Proceedings

(Lawson), 600 F.2d 215, 218 (9th Cir. 1979); United States v. Pape, 144 F.2d 778, 782 (2d Cir. 1944). A narrow exception has been carved out of this general rule to protect the identity of a client when disclosure "would implicate the client in the very criminal activity for which legal advice was sought." United States v. Hodge and Zweig, 548 F.2d 1347, 1353 (9th Cir. 1977). See also Tillotson v. Boughner, 350 F.2d 663, 666 (7th Cir. 1965); Baird v. Koerner, 279 F.2d 625, 633 (9th Cir. 1960).

This exception is a very limited one, and whether or not it applies in any given case depends greatly upon the circumstances of that case. Baird v. Koerner, 279 F.2d at 631; 8 Wigmore, Evidence \$ 2313 (McNaughton rev. 1961). The mere possibility that the client may be implicated is not sufficient in itself to prevent disclosure of the client's identity. Rather, there must be a "strong probability" that incrimination may result from disclosure. United States v. Hodge and Zweig, 548 F.2d at 1353. Such a probability may exist, for example, "when so much of the substance of the communication is already in the government's possession that additional disclosures would yield substantially probative links in an existing chain of inculpatory events or transactions." In Re Grand Jury Proceedings (Jones), 517 F.2d 666, 674 (5th Cir. 1975). See also In Re Grand Jury Proceedings (Pavlick), 680 F.2d 1026, 1027 (5th Cir. 1982); NLRB v. Harvey, 349 F.2d 900, 905 (4th Cir. 1965).

The substantial burden placed upon an attorney claiming the privilege on behalf of his or her client to demonstrate a strong probability of incrimination is clearly justified when one considers the fact that the privilege, although it serves an important function in our society, is nonetheless a derogation of the search for truth, and so should not be expansively construed or broadly applied. As Dean Wigmere admeniated:

It is worth preserving for the onle of a general policy, but it is nonetheless an chancle to the investigation of the truth. It ought to be strictly confined within the narrowest possible limits consistent with the logic of its principle.

8 Wigmore, Evidence § 2292 (McNaughton rev. 1961). This admonition is particularly appropriate in the grand jury context. Traditionally, grand juries have a broad investigative function, and courts are reluctant to hinder their pursuit of the truth with numerous preliminary showings and minitrials. See United States v. Dionisio, 410 U.S. 1, 17 (1973); In re Katz, 623 F.2d 122, 127 (2d Cir. 1980) (Lumbard, J., dissenting).

Even if the privilege is held to attach to the identity of the client, it may be defeated by the so-called crime or fraud exception. If the professional relationship is secured to further a present or future illegal activity, the privilege does not exist. This is so even if the attorney is unaware of the client's true intentions. Clark v. United States, 289 U.S. 1, 15 (1983) (dicta); In Re Grand Jury Proceedings (Pavlick), 680 F.2d 1026, 1027 (5th Cir. 1982); In Re Grand Jury Proceedings (Fine), 641 F.2d at 203.

Procedurally, it is the burden of the individual claiming the privilege to demonstrate that disclosure of the client's identity would probably incriminate the client. However, the party seeking disclosure first has the burden of demonstrating that a legitimate need exists for the information. United States v. Hodge and Zweig, 548 F.2d at 1858. When an attorney is called to testify before a grand jury on matters relating to the representation of a client, he or she may well be placed in the position of becoming a witness against that client. Particularly where the professional relationship is engoing, compelling the attorney's testimony may threaten future frank and open communications between attorney and client. Requiring the party seeking disclosure—in this case, the government—to show a need for the informa-

tion sought avoids unnecessary invasion of the attorneyclient relationship while at the same time ensuring that the grand jury will have access to the information it needs to further its investigation.

It is also the burden of the party seeking disclosure to make a showing that the professional relationship was secured in order to further a criminal activity. United States v. Hodge and Zweig, 548 F.2d at 1354. This burden is not satisfied by a mere charge of fraud, rather, there must be "something to give colour to the charge," there must be "prima facie evidence that it has some foundation in fact." Clark v. United States, 289 U.S. at 15.

Ш.

The Court now turns to an examination of the facts presented here in light of the principles just summarized. First, Gordon contends that the government has failed to make the necessary preliminary showing of need. He argues that the Government's in camera material apparently shows that the grand jury already has the information it needs "for its deliberations on whether it should return a true bill." There is no real basis for this conclusion. For some time now the government has been attempting to secure information concerning the control of the corporations, but has so far been frustrated in its efforts to do so. The four questions propounded to Gordon represent one more attempt to obtain this information. The Court is of the opinion that the government has made a sufficient showing of need.

Gordon suggests that the standard for this preliminary showing should be an "important need", citing In Re Special Gras & Jury (Hurvey), 676 F 2d 1005 (4th Cir. 1982). This Court sees no need to go into the difference between "important need" and "legitimate need". The Fourth Circuit itself recognized that the requirements for the preliminary showing will vary from case to case. It required the government to address only two inquiries—whether the information sought was necessary and whether the subposmed attorney was the best source for the information. Id. at 1011 n. 6. The government here has met both requirements.

Therefore, in order for the identity of the unnamed client to be protected, there must be a strong probability that disclosure would implicate him in the very criminal activity for which legal advice was sought. Legal representation was sought for the purpose of forming certain corporations and handling their affairs. Gordon himself has made no argument that there is a "strong probability" that his client would be incriminated in a criminal activity related to the formation or operation of the corporations. Quite the contrary, after summarizing the applicable law, Gordon argues that "on the basis of the record of his appearance before the grand jury. . . [and] on the facts appearing before the Court, there is nothing to indicate that the witness' client . . . is the party who is alleged to have engaged in the criminal activity which the Government would urge to invoke the crime-fraud exception."

Gordon then refers to the affidavit submitted by intervenor John Doe, Gordon's client. The Court has examined this affidavit, and can find nothing there to suggest that the danger of incrimination is so great that the secrecy of Doe's identity should be preserved. Indeed, representations in this affidavit suggest that the opposite is true.

At this point, it is necessary to discuss in greater detail the four questions put to Gordon. The first three questions listed above relate to legal advice sought concerning the formation and operation of the corporations. The fourth question, requesting the identity of the person who removed or received custody of the records of the corporations which had been kept in the law firm's files, appears to concern a single, simple transaction unrelated to the formation or the daily operations of the corporations. It is known only that the individual who received the records was a client. No reason for the removal has been given, and there is no indication that the transaction was in any way related to legal advice or the legal representation of the corporations by Gordon's firm. Gordon's

own testimony indicates merely that a request had been made for the removal of the records, and that arrangements were made to carry out that request. Moreover, John Doe's affidavit does not demonstrate any connection between this transaction and a legal matter concerning which John Doe had sought advice on behalf of himself or the corporations.²

In light of these circumstances, it would be straining the attorney-client privilege to protect the identity of the person or persons referred to in the fourth question. The fact that a client may have been involved is not a sufficient reason for sustaining the privilege absent a showing that disclosure would result in the client's incrimination in a criminal activity. No such showing has been made with respect to any of the questions. Thus, as to each of them, but particularly as to the fourth, there is no reason why Gordon should not be compelled to testify.

Because Gordon and John Doe have failed to meet their burden of demonstrating a strong probability of incrimination, the general rule concerning disclosure of a client's identity applies, and there is no real need for the Court to address the crime or fraud exception. However, without deciding the issue, it would seem that the two affidavits submitted in support of the government's argument are insufficient to constitute a prima facie showing that the corporations were formed and used as part of a fraudulent tax evasion scheme.

The first affidavit consists primarily of the testimony of other grand jury witnesses indicating that Reuben Sturman was the individual they dealt with when the records of some of the corporations were required. In

In fact, John Doe does not even specifically assert that he is the individual referred to in the fourth question, but he does specifically indicate that he is the individual referred to in the other three questions. This demonstrates to the Court even more convincingly that the identity of the person referred to in the question concerning the documents should not be privileged.

addition, it briefly summarizes conclusions the government reached after examining apparently hundreds of official documents which allegedly reveal efforts to conceal ownership of over three hundred different corporations. None of these documents have been made available to the Court for its examination. The second affidavit contains the statements of a witness made during an interview with an FBI agent, alleging efforts on the part of Reuben Sturman and his counsel to conceal ownership of a certain corporation which is not among the twelve listed in the government's motion.

These two affidavits, which together amount to a few conclusions based upon documents not before the Court and testimony more relevant to the whereabouts of the sought-after documents than to the formation and purpose of the corporations, probably do not rise to the level of prima facie evidence of crime or fraud. However, regardless of how the Court would resolve the applicability of the crime or fraud exception, the claim of privilege would have to fail. Unfortunately, this case provides a rather harsh example of how rules that are designed to protect the individual may sometimes work at crosspurposes. The Fifth Circuit in In Re Grand Jury Proceedings (Fine), 641 F.2d at 204, reached this conclusion in a case presenting facts very similar to those of the instant controversy. The court in Fine found that the government had falled to make a prima facie showing of criminal or fraudulent activity in the formation of a certain company and its relationship to a ship which had been used to smuggle marijuans. The attorney of the unnamed client had testified that the professional relationship had not been formed to further a criminal enterprise but rather was intended only for the purpose of forming and maintaining the company in a legitimate manner. The Court ruled that the attorney could be compelled to testify.

The Baird exception to the general rule is designed to protect the identity of clients who seek legal advice as to past activities that may result in criminal prosecution. If a legitimate relationship is an evidentiary lead to subsequent, unrelated criminal activity, no substantial interest of society is served by protecting the name of the client and fee arrangement involved in the legitimate activity. If the legal relationship is illegitimate because it is related to subsequent criminal activity, there is even less reason to protect the name of the client.

Id. at 204, n.5.

The Court recognized the implications of its holding:

We acknowledge that, if the formation of Labol was directly related to a criminal enterprise, the unnamed client would be in a classic Catch-22: he must admit the connection of the two activities in order to make his name privileged information, but that very admission destroys the attorney-client privilege altogether.

Id. at n.6.

If the Court were to rule here that the government had succeeded in making a prima facis showing two contradictory conclusions would follow: first, the attorney-client privilege would attach because disclosure of the client's name would implicate the client in the criminal activity for which legal representation was sought, namely, the formation and use of these corporations for tax evasion purposes, and second, the privilege would be defeated because legal advice was sought for an intended illegal purpose.

However, the Court has already explained that the government seems to have fallen short of a prima facis showing of fraudulent or criminal activity. That, combined with the lack of any showing by either John Doe or Gordon of a strong probability of incrimination in a

criminal activity related to the formation or operation of the corporations, leaves no basis for the protection of the identity of the client.

The Court recognizes that the identity of John Doe is an important element in the government's investigation. On the basis of the evidence that it has before it, however, the Court cannot conclude that disclosure of the identity of John Doe would supply the government with "the last link in an existing chain of incriminating evidence likely to lead to the client's indictment." In ReGrand Jury Proceedings (Pavlick), 680 F.2d 1026, 1027 (5th Cir. 1982). That it may prove damaging to John Doe with respect to some transaction other than his seeking legal representation for the purpose of forming these corporations or handling their affairs is no ground for preserving the attorney-client privilege, for the privilege attaches only to those confidential communications concerning matters for which the legal advice was sought.

The witness, Larry S. Gordon, is hereby ordered to respond to the four questions propounded by the government.

IT IS SO ORDERED.

/s/ Frank J. Battisti Frank J. Battisti Chief Judge

APPENDIX D

UNITED STATES COURT OF APPEALS FOR THE SIXTH CIRCUIT

No. 83-1290

In re Grand Jury Investigation No. 88-2-35

Decided and Filed December 7, 1983

On Appeal From the United States District Court for the Eastern District of Michigan

Before: ENGEL and KRUPANSKY, Circuit Judges, and CELEBREZZE, Senior Circuit Judge.

KRUPANSKY, Circuit Judge. Attorney Richard Durant (Durant) appeals a finding of contempt for failure to disclose to the grand jury upon order of court the identity of his client. On March 1, 1988, Special Agent Edwards (Edwards), of the Federal Bureau of Investigation (FBI), visited Durant's office and explained that the FBI was investigating the theft of numerous checks made payable to International Business Machines, Inc. (IBM). He advised that a number of the stolen checks had been traced and deposited into various banking accounts under names of non-existent organisations, at least one of which included the initials "IBM". Edwards produced a photostatic copy of a check drawn upon one of these ficticious accounts which check was made payable to Durant's law firm. Upon FBI inquiry, Durant

conceded that this check for \$15,000 had been received and endorsed by his firm for services rendered to a client in two cases, one of which was "finished" and the other of which was "open". Durant refused to disclose the identity of his client to whose credit the proceeds had been applied, asserting the attorney-client privilege.

Durant was subpoensed to appear before the grand jury the following day, March 2, 1983, where he again refused to identify his client, asserting the attorneyclient privilege. The government immediately moved the United States District Court for the Eastern District of Michigan for an Order requiring Durant to provide the requested information. At a hearing that same afternoon, Durant informed the court that disclosure of his client's identity could incriminate that client in criminal activity so as to justify invoking the attorney-client privilege. Citing to the court: In re Grand Jury Appearance (Michaelson), 511 F.2d 882 (9th Cir.), cert. denied, 421 U.S. 978, 95 S.Ct. 1979, 44 L.Ed.2d 469 (1975); Baird v. Koerner, 279 F.2d 623 (9th Cir. 1960). Durant additionally stated that "I do not know any of the facts about this theft or anything else", and suggested that the requested information should be obtained through other methods. The court adjudged that the privilege did not attach and ordered Durant to identify his client. Upon refusal to comply with this Order, Durant was held in contempt. Further proceedings (e.g. bond) were

¹ Durant stated:

I should add that if the facts as the agents have discussed them with we are correct and there is a substantial number of check with a country around the city, all those checks come back to the draw bank with bank endorsements on the back. It should be, it seems to me, equally possible, without violating the attorney-client privilege, for the agents to find out who presented, who cashed and to trace the money through normal commercial channels, to say nothing of the fact that who opens the mail at IRM now obviously becomes of significant importance.

stayed until March 16, 1983, and subsequently stayed until March 22, 1983.

In an obvious attempt to ascertain the identity of Durant's client in an alternate manner, the United States issued a second subpoena to Durant on March 9, 1983, ordering him to appear before the grand jury on March 16, 1983, and produce the following documents:

A listing of all clients of the law firm of Durant & Durant, P.C., and Richard Durant as of February 18, 1983 including all clients with active cases and clients who owe fees or have provided a retainer to the firm and all client ledger cards and other books, records and documents reflecting or recording payments to the law firm for the period February 1, 1983 to March 1, 1983.

Durant moved to quash this subpoens durant tecum, again asserting the attorney-client privilege. At the March 22, 1983 hearing on this motion, Durant re-asserted that production of the subpoensed documents could implicate his client in criminal activity. He additionally observed that the FBI had admitted before Durant and the district court judge in-chambers that an arrest would be effected by the FBI immediately following disclosure. In effect, the identity of Durant's client was the last link of evidence necessary to effect an indictment. The Court was advised for the first time by Durant that on March 2, 1983 the FBI requested, under threat of harassment,

³ Durant stated:

I would remind the Court that when, through the courtesy of the Court, we had a session in-chambers with the members of the FBI present, as well as the U.S. Attorney and myself, the FBI members specifically said—I can't remember which one specifically said that as soon as we get the same of that client, we are going to arrest the client.

The substance of this statement was never challenged either directly or indirectly by either the district court or the United States.

that Durant "breach" the attorney-client privilege and identify his client without informing the client.

The Court was informed that disclosure of the requested information would not only implicate Durant's client in criminal activity, but it would implicate that client in the very criminal activity for which legal advice had been sought.

COURT: Do you contend and do you submit that the disclosure of the information which is sought by this subpoena, quote, would implicate your client in the very criminal activity for which legal advice was sought?

MR. DURANT: Yes, Your Honor, I do.

COURT: Other than—in what way do you contend that it would?

MR. DURANT: Sir, I'm in a catch-22 position again. I can't tell you. If I tell you, I have explained things that my client obviously doesn't wish to be disclosed.

COURT: All right.

* Durant stated:

Furthermore—and I put this on the record after consultation with my son, who told me I should have expressed it on March 2nd. During the time the Court recessed, preparatory to rendering an opinion, this gentlemen—the FBI agent whose name escapes me for the moment—and I, the U.S. Attorney were outside, and I was given the proposition that I should tell the FBI the identity of my client, but not tell my client that I had done so, so that the FBI presumably could move in.

When I rejected what was propositioned to me that I should give the identity but delay telling my client that I had done so, so presumably the same result could occur—when I rejected that, I hope in jest, it was pointed out that I could be printed and held incommunicado for six or seven hours while the circuit was written [ridden[sic]] with me, and I implied it was a good thing that I had instructed my office that if they hadn't heard from me by \$:30, to come over here with a writ of habeas corpus. I made a phone call.

Durant failed to move the court for an ex parte in camera submission of evidence or testimony to establish that his client had indeed sought legal advice relating to past criminal activity involving theft of IBM checks. Nor did the district court, sua sponte, suggest an ex parte in camera submission of evidence to probe Durant's blanket statements.

The United States then introduced the check into evidence in support of the proposition that it was improbable that Durant's client had engaged Durant's services to defend against impending charges of theft. A notation on the lower left hand corner of the check stated "corporate legal services". The United States observed "That doesn't say anything about crimes committed or to be committed or legal services in connection with criminal matters. It is 'corporate legal services'; no suggestion of any criminal investigation." It was additionally noted by the government that the FBI had not initiated the investigation nor had it been informed of the theft of the IBM checks until March 1st, approximately two weeks after the check had been received by Durant. Durant offered the following rebuttal:

I don't know when IBM knew it (i.e. knew that checks had been stolen), but Mr. Edwards, when he appeared at my office, told me that it did involve checks from IBM, and I said that on March 2nd, when I appeared here.

I think the mere fact that the check says for "corporate legal services" when it has been admitted by the U.S. Attorney that such a corporation doesn't even exist, it is a fictional entity, doesn't deny what I am representing to the Court.

The district court, opining that the issues joined in the first and second subpoenses served upon Durant were "essentially the same", withheld a decision of Durant's motion to quash the second subpoens duces tecum pend-

ing appellate resolution of the court's contempt Order of March 2, 1983.

Confronting the applicability of the attorney-client privilege as urged by Durant, it is initially observed that the privilege is recognized in the federal forum. See: Fisher v. United States, 425 U.S. 391, 96 S.Ct. 1569, 48 L.Ed.2d 39 (1975); Rule 501, Federal Rules of Evidence. The burden of establishing the existence of the privilege rests with the person asserting it. See: In re Waleh, 623 F.2d 489, 493 (7th Cir.), cert. denied, 449 U.S. 994, 101 S.Ct. 531, 66 L.Ed.2d 291 (1980); Liew v. Breen, 640 F.2d 1046, 1049 (9th Cir. 1981); United States v. Stern, 511 F.2d 1364, 1367 (2d Cir. 1975): United States v. Landof, 591 F.2d 36, 38 (9th Cir. 1979); In re Grand Jury Empanelled February 14, 1978 (Markowitz), 608 F.2d 469, 474 (3d Cir. 1979); United States v. Hodgson, 492 F.2d 1175 (10th Cir. 1974): United States v. Trainer, 511 F.2d 248, 251 (7th Cir. 1975): United States v. Demauro, 581 F.2d 50, 55 (2d Cir. 1978); United States v. Ponder, 475 F.2d 87. 39 (5th Cir. 1973); United States v. Bartlett, 449 F.2d 700, 703 (8th Cir. 1971), cert. denied, 405 U.S. 932, 92 S.Ct. 990, 30 L.Ed.2d 808 (1972). The attorney-client privilege exists

to protect confidential communications between a lawyer and his client in matters that relate to the legal interests of society and the client.

In re Grand Jury Proceedings (Fine), 641 F.2d 199, 203 (5th Cir. 1981). Accord: In re Grand Jury Subpoena (Slaughter), 694 F.2d 1258, 1260 (11th Cir. 1982); United States v. Hodge and Zweig, 548 F.2d 1347, 1853 (9th Cir. 1977); In re Grand Jury Investigation (Tinari), 631 F.2d 17, 19 (3d Cir. 1980), cert. denied, 449 U.S. 1083, 101 S.Ct. 869-70, 66 L.Ed.2d 808 (1981). The policy behind protecting confidential communications is self-evident:

In order to promote freedom of consultation of legal advisors by clients, the apprehension of compelled disclosure from the legal advisors must be removed; hence the law must prohibit such disclosure except on the client's consent.

Hodge & Zweig, supra, 548 F.2d at 1353, citing 8 J. Wigmore, Evidence, § 2291 at 545 (McNaughton Rev. Ed. 1961). Accord Fisher, supra, 425 U.S. at 403, 96 S.Ct. at 1577 ("The purpose of the privilege is to encourage clients to make full disclosure to their attorneys"). See also: United States v. Goldfarb, 328 F.2d 280 (6th Cir.) cert. denied, 377 U.S. 976, 84 S.Ct. 1883, 12 L.Ed.2d 746 (1964).

Since the attorney-client privilege may serve as a mechanism to frustrate the investigative or fact-finding process, it creates an inherent tension with society's need for full and complete disclosure of all relevant evidence during implementation of the judicial process. See: In re Grand Jury Proceedings (Jones), 517 F.2d 666, 671-72. (5th Cir. 1975) ("the purpose of the privilege-to suppress truth-runs counter to the dominant aims of law"). In particular, invocation of the privilege before the grand jury may jeopardize an effective and comprehensive investigation into alleged violations of the law, and thereby thwart that body's dual functions of determining "if there is probable cause to believe that a crime has been committed and of protecting citizens against unfounded criminal prosecutions." Branzburg v. Hayes. 408 U.S. 665, 686-87, 92 S.Ct. 2646, 2659, 33 L.Ed. 2d

^{*} The Court additionally noted

As a practical matter, if the client knows that damaging information could more readily be obtained from the attorney following disclosure than from himself in the absence of disclosure, the client would be reluctant to confide in his lawyer and it would be difficult to obtain fully refined legal advice.

626 (1972). These competing societal interests demand that application of the privilege not exceed that which is necessary to effect the policy considerations underlying the privilege, i.e., "the privilege must be upheld only in those circumstances for which it was created." In re Walsh, supra, 623 F.2d at 492. Accord: Fisher, supra, 425 U.S. at 403, 96 S.Ct. at 1577 ("it applies only where necessary to achieve its purpose.") As a derogation of the search for truth, the privilege is to be narrowly construed. See: United States v. Weger, 709 F.2d 1151, 1154 (7th Cir. 1983); Baird v. Koerner, 279 F.2d 623, 631-32 (9th Cir. 1960); United States v. Pipkins, 528 F.2d 559, 562-63 (5th Cir. 1976).

The federal forum is unanimously in accord with the general rule that the identity of a client is, with limited exceptions, not within the protective ambit of the attorney-client privilege. See: In re Grand Jury Proceedings (Pavlick), 680 F.2d 1026, 1027 (5th Cir. 1982) (en banc); In re Grand Jury Proceedings (Jones), 517 F.2d 666, 670-71 (5th Cir. 1975); In re Grand Jury Proceedings (Fine), 641 F.2d 199, 204 (5th Cir. 1981); Frank v. Tomlinson, 351 F.2d 384 (5th Cir. 1965), cert. denied, 382 U.S. 1028, 86 S.Ct. 648, 15 L.Ed.2d 540 (1966); In re Grand Jury Witness (Salas), 695 F.2d 359, 361 (9th Cir. 1982); In re Grand Jury Subpoenas Duces Tecum (Marger/Merenbach), 695 F.2d 363, 365 (9th Cir. 1982); In re Grand Jury Proceedings (Lawson), 600 F.2d 215, 218 (9th Cir. 1979).*

TIt is fundamental, however, that although the subpoens powers of the grand jury are extremely broad, it may not use its authority to "violate a valid privilege, whether established by the Constitution, statutes, or the common law." United States v. Calendra, 414 U.S. 338, 346, 94 S.Ct. 618, 619, 38 L.Rd.2d 561 (1974).

^{*}This general rule applies equally to fee arrangements:

In the absence of special circumstances, the amount of money paid or owed to an attorney by his client is generally not within the attorney-client privilege. In re Michaelson, 511 F.2d 352, 388 (9th Cir.) cert. denied, 421 U.S. 978, 95 S.Ct. 1979, 44

The Circuits have embraced various "exceptions" to the general rule that the identity of a client is not within the protective ambit of the attorney-client privilege. All such exceptions appear to be firmly grounded in the Ninth Circuit's seminal decision in Baird v. Koerner, 279 F.2d 623 (9th Cir. 1960). In Baird the IRS received a letter from an attorney stating that an enclosed check in the amount of \$12,706 was being tendered for additional amounts due from undisclosed taxpayers. When the IRS summoned the attorney to ascertain the identity of the delinquent taxpayers the attorney refused identification asserting the attorney-client privilege. The Ninth Circuit, applying California law, adjudged that the "exception" to the general rule as pronounced in Ex Parte McDonough, 170 Cal. 230, 149 P. 566 (1915) controlled:

The name of the client will be considered privileged matter where the circumstances of the case are such that the name of the client is material only for the purpose of showing an acknowledgement of guilt on the part of such client of the very offenses on account of which the attorney was employed.

Baird, supra, 279 F.2d at 633. The identity of the Baird taxpayer was adjudged within this exception to the general rule. The Ninth Circuit has continued to acknowledge this exception:

LEd.2d 469 (1975); see In re Grand Jury Proceedings, 517 F.2d 666, 670-71 (5th Cir. 1975). The receipt of fees from a client is not usually within the privilege because the payment of a fee is not normally a matter of confidence or a communication. United States v. Hodgeon, 492 F.2d 1175 (10th Cir. 1974). This Court has held that ministerial or clerical services of an attorney in transferring funds to or from a client is not a matter of confidence protected by the attorney-client privilege. United States v. Bartone, 400 F.2d 459 (6 Cir. 1968), cert. denied, 208 U.S. 1027, 30 S.Ct. 631, 21 L.Ed.2d 571 (1969).

A significant exception to this principle of nonconfidentiality holds that such information may be privileged when the person invoking the privilege is able to show that a strong possibility exists that disclosure of the information would implicate the client in the very matter for which legal advice was sought in the first case.

In re Grand Jury Subpoenas Duces Tecum (Marger/ Merenbach), 695 F.2d 363, 365 (9th Cir. 1982). Accord: United States v. Hodge and Zweig, 548 F.2d 1847, 1858 (9th Cir. 1977): In re Grand Jury Proceedings (Lawson), 600 F.2d 215, 218 (9th Cir. 1979); United States v. Sherman, 627 F.2d 189, 190-91 (9th Cir. 1980); In re Grand Jury Witness (Salas), 695 F.2d 359, 361 (9th Cir. 1982). This exception, which can perhaps be most succinctly characterized as the "legal advice" exception, has also been recognized by other circuits. See: In re Walsh, 623 F.2d 489, 495 (7th Cir.), cert. denied, 449 U.S. 994, 101 S.Ct. 581, 66 L.Ed.2d 291 (1980); In re Grand Jury Investigation (Tinari), 681 F.2d 17, 19 (8d Cir. 1980), cert. denied, 449 U.S. 1083, 101 S.Ct. 869-70, 66 L.Ed.2d 808 (1981). Since the legal advice exception is firmly grounded in the policy of protecting confidential communications, this Court adopts and applies its principles herein. See: In re Grand Jury Subpoenas Duces Tecum (Marger/Merenbach), supra.

It should be observed, however, that the legal advice exception may be defeated through a prima facie showing that the legal representation was secured in furtherance of present or intended continuing illegality, as where the legal representation itself is part of a larger conspiracy. See: In re Grand Jury Subpoenas Duces Tecum (Marger/Merenbach), supra, 695 F.2d at 365 n.1; In re Walsh, 623 F.2d 489, 495 (7th Cir.), cert. denied, 449 U.S. 994 (1980); In re Grand Jury Investigation (Tinari), 631 F.2d 17, 19 (3d Cir. 1980), cert. denied, 449 U.S. 1088 (1981); In re Grand Jury Proceedings (Lausson), 600

F.2d 215, 218 (9th Cir. 1979); United States v. Friedman, 445 F.2d 1076, 1086 (9th Cir. 1971). See also: Clark v. United States, 289 U.S. 1, 15, 53 S.Ct. 469, 77 L.Ed. 993 (1983); In re Grand Jury Proceedings (Pavlick), 680 F.2d 1026, 1028-29 (5th Cir. 1982) (en banc).

Another exception to the general rule that the identity of a client is not privileged arises where disclosure of the identity would be tantamount to disclosing an otherwise protected confidential communication. In Baird, supra, the Ninth Circuit observed:

If the identification of the client conveys information which ordinarily would be conceded to be part of the usual privileged communication between attorney and client, then the privilege should extend to such identification in the absence of other factors.

Id., 279 F.2d at 632. Citing Baird, the Fourth Circuit promulgated the following exception:

To the general rule is an exception, firmly bedded as the rule itself. The privilege may be recognized where so much of the actual communication has already been disclosed that identification of the client amounts to disclosure of a confidential communication.

NLRB v. Harvey, 349 F.2d 900, 905 (4th Cir. 1965).

Accord: United States v. Tratner, 511 F.2d 248, 252 (7th Cir. 1975); Colton v. United States, 306 F.2d 633, 637 (2d Cir. 1962), cert. denied, 371 U.S. 951, 83 S.Ct. 505, 9 L.Ed.2d 499 (1963); Tillotson v. Boughner, 350 F.2d 663, 666 (7th Cir. 1965); United States v. Pape, 144 F.2d 778, 783 (2d Cir. 1944). See also: Chirae v. Reinecker, 24 U.S. (11 Wheat) 280, 6 L.Ed. 474 (1826). The Seventh Circuit has added to the Harvey exception the following emphasized caveat:

The privilege may be recognized where so much of the actual communication has already been disclosed [not necessarily by the attorney, but by independent sources as well] that identification of the client [or of fees paid] amounts to disclosure of a confidential communication.

United States v. Jeffers, 582 F.2d 1101, 1115 (7th Cir. 1976) (emphasis added). The Third Circuit, applying this exception, has emphasized that it is the link between the client and the communication, rather than the link between the client and the possibility of potential criminal prosecution, which serves to bring the client's identity within the protective ambit of the attorney-client privilege. See: In re Grand Jury Empanelled February 14, 1978 (Markowitz), 608 F.2d 469, 473 note 4 (8d Cir. 1979). Like the "legal advice" exception, this exception is also firmly rooted in principles of confidentiality.

Another exception, articulated in the Fifth Circuit's en banc decision of In re Grand Jury Proceedings (Pavlick), 680 F.2d 1026 (5th Cir. 1982) (en banc)," is recognized when disclosure of the identity of the client would provide the "last link" of evidence:

We have long recognized the general rule that matters involving the payment of fees and the identity of clients are not generally privileged. In re Grand Jury Proceedings, (United States v. Jones), 517 F.2d 666 (5th Cir. 1975); see cases collected id. at 670 n.2. There we also recognized, however, a limited and narrow exception to the general rule, one that obtains when the disclosure of the client's identity by his attorney would have supplied the last link in an existing chain of incriminating evidence likely to lead to the client's indictment.

[&]quot;It appears that Peolick sub silectic overruled In re Grand Jury Proceedings (Pine), 641 F.3d 199 (5th Cir. 1981), wherein a panel of the Fifth Circuit applied the "legal advice" exception rather than a "lest link" exception.

Id. at 1027.30 Upon careful consideration this Court concludes that, although language exists in Baird to support viability of Pavlick's "last link" exception, 11 the exception is simply not grounded upon the preservation of confidential communications and hence not justifiable to support the attorney-client privilege. Although the last link exception may promote concepts of fundamental fairness against self-incrimination, these concepts are not proper considerations to invoke the attorney-client privilege. Rather, the focus of the inquiry is whether disclosure of the identity would adversely implicate the confidentiality of communications. Accordingly, this Court rejects the last link exception as articulated in Pavlick.

Turning to the facts at bar, it is observed that Durant asserted three justifications for invocation of the attorney-client privilege. First, at the March 2 hearing, he stated that disclosure might possibly implicate the client in criminal activity. As this justification has no roots in concepts of confidentiality or communication, it cannot be advanced to support an abdication of the general rule that

The Eleventh Circuit has adopted the "last link" exception as pronounced in Pavlick. See: In re Grand Jury Proceedings (Twist), 689 F.2d 1251, 1252-3 (11th Cir. 1982); In re Grand Jury Subposes (Slaughter), \$24 F.2d 1253, 1260 (11th Cir. 1982). See also: In re Grand Jury Proceedings (Jones), 517 F.2d 666 (5th Cir. 1975), adopted by the Eleventh Circuit as precedent in Bonner v. City of Prickerd, 661 F.2d 1206 (11th Cir. 1981). Compare, however, In re Grand Jury Proceedings, (Presman), 708 F.2d 1871, 1878-74 (11th Cir. 1983), affirming a contempt order issued by a district court which applied the "legal advice" rather than "last link" exception.

Although Baird observed in passing that disclosure of the identity of the clients "may well be the link that could form the chain of testimony necessary to convict [the taxpayers] of a federal crime", 279 F.2d at 625, the Court repeatedly emphasized that the retention of the attorney and remission of a check to the IRS was tantameurat to a communication or admission from the clients to the attorney that "they had not paid a sufficient amount in insome texas some one or more years in the past". Id.

identity of a client is not privileged. Second, at the March 22 hearing, Durant informed the Court that the FBI had informed him that an arrest would be effected upon disclosure of the identity of Durant's client. This is simply an assertion that disclosure would provide the last link of evidence to support an indictment as articulated in Pavlick—a precedent which is herein rejected.

Third, at the March 22 hearing, Durant submitted that disclosure was justified under the "legal advice" exception embraced by the Ninth Circuit. Seeking to invoke this exception, it was incumbent upon Durant to "show that a strong possibility exist[ed] that disclosure of the informstion would implicate the client in the very matter for which legal advice [had been] sought in the first case." In re Grand Jury Subpoenas Duces Tecum (Marger/ Merenbach), supra, 695 F.2d at 365 (emphasis added). A well recognized means for an attorney to demonstrate the existence of an exception to the general rule, while simultaneously preserving confidentiality of the identity of his client, is to move the court for an in camera ex parts hearing. See: In re Grand Jury Witness (Salas). supra, 695 F.2d at 362; (proper procedure to establish existence of "legal advice" exception was to make an in camera showing); In re Grand Jury Empanelled February 14, 1978 (Markowitz), supra, 603 F.2d at 474 (referring to procedure to be employed by an attorney who asserts Fifth Amendment privilege); In re Grand Jury Subpoena (Slaughter), supra, 694 F.2d at 1260 n.2 (United States requested in its subpoens that any averred privileged matters be deleted and the original copy retained intact for possible is camera inspection by the district court); In re Walsh, supra, 623 F.2d at 494 n.5; United States v. Trainer, supra, 511 F.2d at 252.

Since the burden of establishing the existence of the privilege rests with the party asserting the privilege, it is incumbent upon the attorney to move for an in conserce on parts hearing if one is desired. In the action and

judice. Durant failed to so move. Rather, he rested on his blanket assertion that his client had initially sought legal advice relating to matters involving the theft of IBM checks. Such unsupported assertions of privilege are strongly disfavored. See: United States v. Cromer. 483 F.2d 99, 102 (9th Cir. 1973); United States v. Davis, 636 F.2d 1028, 1044 n.20 (5th Cir. 1981); In re Grand Jury Witness (Salas), supra, 695 F.2d at 862. Further, it is pertinent to observe that at the first hearing on March 2 Durant had expressly disavowed knowledge of the existence of stolen IBM checks. This statement significantly diminishes the credibility of Durant's subsequent March 22 representation that his client had indeed engaged Durant's services for past activity relating to stolen FBI checks. Accordingly, Durant clearly failed to satisfy his burden of demonstrating a "strong possibility" that disclosure of the identity of his client would implicate that client in the very manner for which legal advice had been initially sought.

Last, it is observed that Durant did not represent to the district court that disclosure of the identity of his client would amount to a disclosure of a confidential communication. See: NLRB v. Harvey, supra; United States v. Jeffers, supra. Not having advanced this exception to the general rule, it follows axiomatically that Durant failed to satisfy the burden of establishing its existence. Nor does the record suggest the viability of this exception so as to justify a remand.

In sum, Durant has failed to establish the existence of any exception to the general rule that disclosure of the identity of a client is not within the protective ambit of the attorney-client privilege. Therefore the contempt Order of the district court issued against Durant is hereby AFFIRMED.

CLERK

MAY 15 1984

In the Supreme Court of the United States

OCTOBER TERM, 1983

JOHN DOE, PETITIONER

10.

UNITED STATES OF AMERICA

ON PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SIXTH CIRCUIT

BRIEF FOR THE UNITED STATES IN OPPOSITION

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QUESTION PRESENTED

Whether petitioner's lawyer was permitted by the attorney-client privilege to refuse in testimony before a grand jury investigating possible tax fraud to identify petitioner as the person who requested the lawyer to incorporate several corporations and dealt with the lawyer on legal matters affecting the corporations.

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In the Supreme Court of the United States

OCTOBER TERM, 1983

No. 83-1309

JOHN DOE, PETITIONER

v.

UNITED STATES OF AMERICA

ON PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SIXTH CIRCUIT

BRIEF FOR THE UNITED STATES IN OPPOSITION

OPINIONS BELOW

The opinion of the court of appeals (Pet. App. 1a-12a) is reported at 722 F.2d 303. The opinion and order of the district court (Pet. App. 15a-25a) are unreported.

JURISDICTION

The judgment of the court of appeals was entered on December 5, 1983 (Pet. App. 13a). The petition for a writ of certiorari was filed on February 8, 1984. The jurisdiction of this Court is invoked under 28 U.S.C. 1254(1)

STATEMENT

On May 2, 1980, a grand jury sitting in the Northern District of Ohio issued a subpoena ad testificandum to attorney Larry S. Gordon. The grand jury was conducting a tax investigation that focused on the financial affairs of one Reuben Sturman and several corporations believed to be under Sturman's control. Gordon appeared on the scheduled date and, in the course of his testimony, identified 12 corporations as having been incorporated by his law firm and four additional corporations as clients of the firm. Gordon further testified that the law firm had housed the records of these corporations for a period of time, but that the records had been removed in January 1978. In addition, Gordon acknowledged that Sturman was a client of the firm (Pet. App. 1a-2a).

Asserting the attorney-client privilege, however, Gordon refused to identify the individuals with whom the law firm dealt in connection with these corporations (Pet. App. 2a, 15a-16a). Accordingly, on January 22, 1982, the government petitioned the district court to compel Gordon to respond to the following requests for information (Pet. App. 2a-3a):

- identify the person or persons who requested each incorporation;
- identify the person or persons who provided the law firm with information concerning the identity of the officers and shareholders of each corporation;
- identify the agent or representative the firm dealt with when legal matters arose concerning each of the named corporations; and

 identify the person or persons who requested and/or received custody of the records of each corporation removed from the law firm in January, 1978.

On March 15, 1983, the district court permitted petitioner "John Doe" to intervene for purposes of allowing him to assert the attorney-client privilege against disclosure of the information. The court allowed intervention on the basis of an in camera affidavit submitted by petitioner averring that he was the individual client whose identity was sought by the grand

jury (Pet, App. 3a).1

On March 29, 1983, the district court granted the government's motion to compel Gordon to answer the four questions posed by the grand jury, concluding that the answers would not constitute an invasion of the attorney-client privilege (Pet. App. 25a). The court explained that the privilege extends only to confidential communications and that, as a consequence, a client's identity is not ordinarily protected by the privilege (Pet. App. 17a). The court noted that an exception to this general rule has been recognized by some courts where the person invoking the privilege makes a showing of a "strong possibility" that disclosure of the client's identity "would implicate the client in the very criminal activity for which legal advice was sought" (Pet. App. 18a), but the court concluded that no showing had been made in this case that disclosure of the client's identity would result in the client's incrimination in any criminal activity relating to the incorporation of the corporations (Pet.

¹ The affidavit apparently did not claim that petitioner was the individual referred to in the fourth category of information sought (see Pet. App. 10a, 16a).

App. 21a-22a). The court noted that attorney Gordon had not so argued; that nothing in petitioner's in camera affidavit suggested that "the danger of incrimination is so great that the secrecy of [petitioner's] identity should be preserved"; and that "[i]ndeed representations in this affidavit suggest that the opposite is true" (Pet. App. 21a-22a). The district court also concluded that, on the basis of the record, it could not accept petitioner's further contention that the disclosure of his identity would supply the government with "the last link in an existing chain of incriminating evidence likely to lead to the client's indictment'" (ibid., quoting In re Grand Jury Proceedings (Pavlick), 680 F.2d 1026, 1027 (5th Cir. 1982) (en banc)).

Petitioner appealed the district court's order directing his attorney to answer the four questions, and the court of appeals affirmed (Pet. App. 12a).* The

² The government had urged that, even if the attorney-client privilege were held to apply, this case would fall within the "crime or fraud" exception to the privilege. That exception applies when the attorney-client relationship is used to further a present or future illegal or fraudulent activity, regardless of whether the attorney is aware of the client's actions (Pet. App. 19a, 22a). See, e.g., In re Grand Jury Proceedings (Pavlick), 680 F.2d at 1027. Because the district court held the attorney-client privilege inapplicable in the first instance, it recognized that it was unnecessary to reach the government's alternative argument (Pet. App. 22a). The court nevertheless suggested that the affidavits submitted by the government were insufficient to constitute a prima facie case that the "crime or fraud" exception applied (Pet. App. 22a-24a).

^a The court of appeals, relying upon Periman v. United States, 247 U.S. 7 (1918), held that the order was final and appealable by the client under 28 U.S.C. 1291 (Pet. App. 6a-7a). As the court below recognized (Pet. App. 4a), the

court of appeals recognized the general rule that a client's identity is not normally within the scope of the attorney-client privilege, but, like the district court, it recognized an exception to this general rule if the person asserting the privilege is able to show a "strong possibility" that disclosure of the client's identity would implicate him in the very matter respecting which legal advice was sought in the first place (Pet. App. 7a, citing In re Grand Jury Investigation No. 83-2-35 (Durant), 723 F.2d 447 (6th Cir. 1983), petition for cert, pending, No. 83-1468). However, the court of appeals affirmed the district court's holding that this exception is inapplicable on the facts of this case. It explained that "[t]he record, including the in camera affidavit of [petitioner], discloses that [petitioner] sought legal assistance to incorporate several companies" and that "[t]here is no criminal implication arising from [petitioner's] having directed an attorney to incorporate a number of business enterprises" (Pet. App. 8a).

The court of appeals also noted that in its companion decision in *Durant*, it had recognized another exception to the general rule that a client's identity is not privileged. This exception applies "'where disclosure of the identity would be tantamount to revealing an otherwise confidential communication'" (Pet. App. 8a (quoting 723 F.2d at 453))—i.e., "'where so much of the actual communication has already been disclosed that identification of the client amounts to disclosure of a confidential communication'" (Pet. App. 8a, quoting NLRB v. Harvey, 349 F.2d 900, 905 (4th Cir. 1965)). But the

courts of appeals are divided on this jurisdictional question. We have not sought review of the court of appeals' jurisdictional holding.

court of appeals held that this exception also is inapplicable in the circumstances of this case. With respect to the first question posed by the grand jury, for example, the court stated that the order simply required attorney Gordon to name the person who engaged him to incorporate each corporation. The court explained that disclosure of petitioner's identity would merely amount to a disclosure of the general scope and object of the legal employment undertaken by Gordon in incorporating the companies on petitioner's behalf-information that traditionally has been held not to be protected by the attorney-client privilege. Pet, App. 8a-9a (citing McCormick, Evidence § 90 (2d ed. 1972); 2 Weinstein, Weinstein's Evidence ¶ 503(a)(4)[02] (1982); Colton v. United States, 306 F.2d 633 (2d Cir. 1962), cert. denied, 371 U.S. 951 (1963); and United States v. Mackey, 405 F. Supp. 854, 859 (E.D.N.Y. 1975)). The answers to the other questions posed by the grand jury likewise were held not to require the disclosure of confidential information and thus not to be protected by the second exception the court recognized.4

The second question requested the identity of the person who supplied Gordon with the names of the officers and shareholders of the various corporations—information that the court of appeals explained is "'clearly a matter of corporate record [and] * * * not normally the kind of confidential information which is subject to the attorney-client privilege'" (Pet. App. 9a (quoting United States v. Mackey, 405 F. Supp. at 859)). Because the substance of the communication is not confidential, the court of appeals reasoned, revelation of the identity of the person who made it would not amount to disclosure of confidential information (Pet. App. 9a). The third question requested Gordon to state with whom the law firm communicated regarding "legal matters" involving the corporations. The court held that because there had been no dis-

ARGUMENT

The decision of the court of appeals rejecting petitioner's assertion of the attorney-client privilege to prevent his lawyer from being required to disclose petitioner's identity is correct and does not conflict with any decision of this Court or any court of appeals. Further review of this claim therefore is not warranted.

1. This Court has made clear in the very cases upon which petitioner relies (Pet. 6-7)—Upjohn v. United States, 449 U.S. 383 (1981), and Fisher v. United States, 425 U.S. 391 (1976)—that the attorney-client privilege protects only confidential communications made by a client to his lawyer for the purpose of obtaining legal advice. 449 U.S. at 389-390: 425 U.S. at 403. Petitioner does not challenge (see Pet. 7) the observation by the court below (Pet. App. 7a) that the courts of appeals have unanimously embraced the general rule that the identity of the client accordingly is not within the scope of the attorney-client privilege because disclosure of the client's identity does not ordinarily entail the disclosure of confidential communications made by the client. See generally U.S. Br. in Opp. 5-8, 10, Durant v. United States, petition for cert, pending, No. 83-1468. Nor does petitioner challenge the holding by

closure of communications between Gordon and the corporate representative concerning substantive legal issues, disclosure of the identity of the corporate representative would not have the effect of revealing any confidential communications he made (Pet. App. 9a). Finally, the court held that the fourth question—which simply asked to whom the corporate materials had been returned—did not implicate client communications at all. The court also noted that petitioner did not assert that the fourth question even referred to him (id. at 9a-10a).

the court below that disclosure of his identity in the circumstances of this case would not have the effect of revealing the substance of any confidential communications he made to attorney Gordon (Pet. App. 8a-9a; see page 6 & note 4, supra) and that this case therefore does not fall within what the court of appeals termed an "exception" permitting a lawyer to withhold the identity of a client where disclosure would be tantamount to revealing a confidential communication (Pet. App. 8a). Because no confidential communications are implicated here, it necessarily follows that the court of appeals correctly rejected petitioner's claim of privilege.

Petitioner contends (Pet. 6-7, 10-11) that this result is inconsistent with this Court's decision in Fisher, which, he asserts, requires application of the attorney-client privilege whenever information might incriminate the client and thus could not, under the Fifth Amendment, be compelled from the client himself. In this case, petitioner asserts, he could not be compelled to testify before the grand jury with respect to whether he had requested incorporation of the companies or otherwise dealt with the law firm

s Logically, application of the privilege in such a case should not be viewed as an "exception" to a general rule that a client's identity is not privileged, because even in such a case the client's identity does not become privileged in its own right. Rather, the attorney is permitted to withhold the identity of the client only because its disclosure in turn would reveal a confidential communication that is protected by the privilege. Thus, the "exception" the court of appeals identified is in reality an application of the fundamental principle of the privilege itself that confidential communications are protected from disclosure. See In re Osterhoudt, 722 F.2d 591, 593-594 (9th Cir. 1983).

regarding them because his answers might be incriminating; accordingly, petitioner's argument proceeds, his attorney cannot be required to disclose that information. This argument amounts to nothing more than that an attorney may vicariously assert his client's Fifth Amendment privilege, a proposition that this Court emphatically rejected in *Fisher*. 425 U.S. at 396-401.

Thus, in the Fifth Amendment context, the Court in Fisher rejected the argument that a lawyer is privileged from releasing documents merely because they might incriminate his client. Contrary to petitioner's contention, Fisher did not then proceed to recognize precisely the same rule under the rubric of the attorney-client privilege. To have made application of the attorney-client privilege turn in that manner on whether the information would incriminate the client would have divorced the privilege from its purpose of protecting confidential communications. The Court obviously did not, sub silentio, so radically alter the basis of the attorney-client privilege. Instead, the Court in Fisher actually reiterated the established principle that the privilege should be applied strictly to protect only confidential communications. 425 U.S. at 403-404. The Court then applied that general principle to hold that where a client transfers documents that are themselves privileged to his attorney, for the purpose of obtaining legal advice, that transfer is like any other confidential communication of information by a client to a lawyer and thus the substance of the communication is equally protected by the attorney-client privilege. 425 U.S. at 404-405. The Court did not suggest that the attorneyclient privilege would apply even where, as here, the

the potential disclosure of a confidential comunication—is wholly absent. In sum, as the Seventh Circuit recently explained, "the Supreme Court's analysis of the privilege in Fisher focused only on the protection of confidential communications. Whether the information sought amounted to a protected 'communication' was not made to depend on whether disclosure of the information would have incriminated the client." In re Witnesses Before the Special March 1980 Grand Jury, 729 F.2d 489, 491-492 (7th Cir. 1984). Petitioner's reliance on Fisher is therefore wholly misplaced.

2. Petitioner next contends (Pet. 9-11) that the Court should grant certiorari to resolve a conflict in the circuits on the question whether there is an exception to the general rule that the identity of the client is not privileged where disclosure of the client's identity would provide the "last link" in a chain of incriminatory evidence that might lead to his client's indictment. This exception, he asserts, is "well established" in the Fifth Circuit (see Pet. 9-10, citing In re Grand Jury Proceedings (Pavlick), 680 F.2d 1026. 1027 (1982) (en banc)), and was adopted "as pronounced in Pavlick' by the Eleventh Circuit in In re Grand Jury Proceedings (Twist), 689 F.2d 1351. 1352 (1982). See Pet. 10. As we explain in our Brief in Opposition in Durant (at 13-21), however, there is no conflict among the circuits on this question. The courts of appeals, including the Fifth and Eleventh Circuits, have not announced a departure from the central principle that the attorney-client privilege applies to disclosure only of confidential communications and that the identity of the client

accordingly is privileged only where such communications would be disclosed.6

Moreover, the Seventh and Ninth Circuits, in recent decisions reexamining the basis of prior precedent, have each concluded that the privilege protects the identity of the client only where confidential communications would be revealed. In re Witnesses Before the Special March 1980 Grand Jury, 729 F.2d at 492-495; In re Osterhoudt, 722 F.2d at 593-594. Significantly, the Ninth Circuit made clear in In re Osterhoudt that its own prior decision in Baird v. Koerner, 279 F.2d 623 (1960)—which the courts uniformly have viewed as the seminal decision in this area and which has given rise to the asserted "ex-

Contrary to petitioner's assertion (Pet. 10), the Eleventh Circuit in Twist did not adopt the Fifth Circuit's reasoning in Pavlick with respect to whether the client's identity is privileged: it adopted the reasoning in Pavlick only with respect to the distinct "crime or fraud" exception to the attorneyclient privilege. 689 F.2d at 1352. Moreover, the Eleventh Circuit's subsequent opinion in In re Grand Jury Subpoena (Slaughter), 694 F.2d 1258, 1260 (1982), in fact explicitly stresses that the privilege applies only where confidential communications would be disclosed. The Fifth Circuit's opinion in In re Grand Jury Proceedings (Jones), 517 F.2d 666 (5th Cir. 1975), also indicates that the potential for disclosure of confidential communications has a bearing on the application of the privilege to the client's identity. 517 F.2d at 669, 672-673, 674-675. Although dicta in Pavlick, in which the Fifth Circuit actually rejected the claim of privilege, refers to whether the client's identity forms the "last link" of incriminating evidence (680 F.2d at 1027), the Fifth Circuit did not state that the disclosure of confidential communications had no bearing on this question. Moreover, the separate opinions in Pavlick, joined by a majority of the judges, all discuss the relevance of the disclosure of confidential communications. Id. at 1029, 1030, 1033.

ceptions" to the general rule that the client's identity is not privileged—likewise was based on the fact that disclosure of the client's identity would effectively have revealed confidential communications. 722 F.2d at 593-594. Because other courts, including the Fifth and Eleventh Circuits, in the past have relied extensively upon Baird, it seems likely that the recent Seventh and Ninth Circuit decisions clarifying the governing principles and the meaning of Baird will dispel whatever confusion may linger in the lower courts as a result of the dicta in Pavlick referring to whether the client's identity furnishes the "last link" of incriminating evidence. Review by this Court therefore plainly is not warranted at this time.

This case would not be a suitable vehicle for consideration of these issues by the Court in any event, because the district court explicitly held that petitioner had failed to establish "that disclosure of the identity of John Doe would supply the government with 'the last link in an existing chain of incriminating evidence likely to lead to the client's indictment'" (Pet. App. 25a (quoting Pavlick, 680 F.2d at 1027)). Thus, even if a distinct "last link" exception were to be recognized in cases in which confidential communications would not be revealed, that exception would be inapplicable in this case by virtue of the district

That incrimination is not the true basis for the principle expressed in Baird is evident from considering the situation in which embarrassing but non-criminal communications have been revealed by the attorney, and identification of the client would provide the "last link" connecting the client to the embarrassing disclosures or exposing him to potential civil liability. Even though disclosure of identity would then carry no risk of incriminating the client, it can hardly be doubted that the Baird principle would render disclosure of the client's identity subject to the privilege.

court's finding, which was not disturbed by the court of appeals.

In addition, whatever might be the merits in other settings of a "last link" exception permitting a lawyer to refuse to disclose the identity of his client even where confidential communications would not be revealed,* there is nothing to commend such an exception in the circumstances of this case. Petitioner did not seek the assistance of a lawyer for purposes of obtaining legal advice in connection with matters that thereafter remained confidential. To the contrary, as petitioner concedes (Pet. 8-9), he engaged the law firm for purposes of performing the public and official act of incorporating the 12 corporations in question. Just as a party and the public have a right to know on whose behalf a lawyer acts when he appears in litigation (see McCormick, Evidence § 90 (2d ed. 1972); 8 Wigmore, Evidence § 2313 (Mc-Naughton rev. ed. 1961); cf. Chirac v. Reinicker, 24 U.S. (11 Wheat.) 280, 295 (1826)), so too do persons directly affected and the public have a right to know on whose behalf a lawyer acts in openly invoking the established statutory procedure for creating a corporation. If petitioner had personally incorporated the corporations, without resort to a lawyer's assistance, his identity clearly would not be protected by any common law privilege from disclosure to the grand jury. The result should be no different simply because he has engaged someone elsewhether an attorney or lay person-to perform that act for him.

^{*}We argue in our Brief in Opposition in Durant (at 8-13) that such an exception is not supported by the privilege's purpose of protecting confidential communications.

This makes clear that what petitioner actually seeks is a privilege enshrouding in secrecy the relationship of principal and agent, not that of attorney and client, for "[w]hat clients do and what lawyers do generally is not privileged; only what they say to each other falls within the protection of the privilege." Saltzburg, Communications Falling Within the Attorney-Client Privilege, 66 Iowa L. Rev. 811, 824 (1981) (emphasis added). "In this type of case, the concealment of identity would tend to allow persons to engage in activities that ordinarily would be subject to inquiry and to insulate themselves from otherwise proper scrutiny." Id. at 823. Petitioner therefore has advanced no sound basis for a claim that his identity should be privileged from disclosure to the grand jury in the circumstances of this case.

3. Nor is there any merit to petitioner's final contention (Pet. 11-14) that review by this Court is appropriate in light of the new Model Rules of Professional Conduct adopted by the American Bar Association on August 2, 1983. Petitioner relies (Pet. 12-13) on language in Model Rule 1.6 providing that a lawyer "shall not reveal information relating to representation of a client unless the client consents after consultation * * *." The reference to information "relating to" the representation, petitioner argues, is broader than the scope of the attorney-client privilege as recognized by the courts, because it applies "'not merely to matters communicated in confidence * * * but also to all information relating to the representation, whatever its source'" (Pet. 12. quoting the Commentary to Rule 1.6 (52 U.S.L.W. 1. 6 (Aug. 16, 1983)). Accordingly, petitioner seems to contend, Model Rule 1.6 was intended to expand the scope of the attorney-client privilege. This argument is wholly without merit.

The Preamble to the Model Rules explicitly states that the Rules "are not intended to govern or affect judicial application of either the attorney-client or work product privilege" (52 U.S.L.W. at 2). Moreover, the Commentary to Rule 1.6 explains that the attorney-client evidentiary privilege and the rule of confidentiality as a matter of professional ethics and discretion are distinct and that the latter is broader than the evidentiary privilege because it is not limited to matters communicated by the client in confidence (52 U.S.L.W. at 6). In this respect the Model Rules do not differ from Canon 4 of the predecessor Model Code of Professional Responsibility (1969), which likewise recognized that "[t]he attorney-client privilege is more limited than the ethical obligation of a lawyer to guard the confidences and secrets of his client" (EC 4-4). It is not surprising that a generalized principle of professional confidentiality relating to a client's affairs would sweep more broadly than an evidentiary privilege. Thus, the fact that the rules of professional conduct might forbid a lawyer from gratuitously disclosing to the public or his acquaintances the identity of a client who prefers to remain anonymous does not mean that the evidentiary privilege would permit him to withhold that information from a grand jury. The ABA's adoption of the Model Rules to replace the Code of Professional Responsibility therefore has no effect whatever on the issues presented in this case.

CONCLUSION

The petition for a writ of certiorari should be denied.

Respectfully submitted.

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No. 83-1309

Supreme Court, U.S. F I L E D

MAY 24 1984

IN THE

ALEXANDER L STEVAS

Supreme Court of the United States

OCTOBER TERM, 1983

JOHN DOE,

Petitioner,

V.

UNITED STATES OF AMERICA,

Respondent.

On Petition for a Writ of Certiorari to the United States Court of Appeals for the Sixth Circuit

PETITIONER'S REPLY BRIEF

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PETITIONER'S REPLY BRIEF

ARGUMENT

I. THE QUESTION PRESENTED IS IMPORTANT

Since the Government is uniquely knowledgeable concerning its own prosecutorial activities, it bears notice at the outset that the Brief in Opposition does not dispute that "with increasing frequency, the United States has subpoened an attorney to appear before a grand jury in order to compel testimony which may implicate his client in criminal conduct which the grand jury is investigating." (Pet. 5)¹ See also Brief of Amicus

¹ Throughout this brief: "Pet." and "Pet. App." will refer respectively to the Petition for Certiorari and the Appendix thereto; "Br. Opp." will refer to the Petition for United States in Opposition in this case.

Curiae National Association of Criminal Defense Lawyers, pp. 1-2, 6. This practice is further exemplified by an appellate decision which issued subsequent to the filing of the petition herein and on which respondent relies heavily.² As this latest case again illustrates, the question whether the attorney may be compelled to answer the government's inquiries often depends on the validity of an exception to the attorney-client privilege for questions concerning the identity of the client or the fees which he has paid to the attorney.³

The Government's practice bids fair to undermine the attorney-client relationship by putting clients at risk that matters which they have revealed in confidence to their attorneys will be made known to the government by the force of a grand jury subpoena. And, as we pointed out in the petition (pp. 11-14) it creates serious hazards for attorneys, who are ethically bound to preserve client confidence unless otherwise directed by the final order of a court. The government responds to this point by distorting it beyond recognition: "* * petitioner seems to contend [that] Model Rule [of Professional conduct] 1.6 was intended to expand the scope of the attorney-client privilege." (Br. Opp. 14-15). It would so "seem[]" only to an "intelligence fired with a desire to pervert." 4 This portion of our petition made no substantive argument, let alone one for enlarging the attorney-client privilege in

² In Re Witnesses Before The Special March 1980 Grand Jury, 729 F.2d 489 (C.A. 7, 1984) (hereafter "March 1980 Grand Jury").

³ The court below has treated these issues as identical for purposes of analysis, In Re Grand Jury Investigation, No. 83-2-35 (Durant), 723 F.2d 447, petition for certiorari pending, No. 83-1468. The government likewise does not differentiate between such cases; see its reliance on the opinions in Durant and in March 1980 Grand Jury.

⁴ Cf. Paraiso v. United States, 207 U.S. 368, 372 (Holmes, J.).

light of the Model Rules.⁵ What we did and do "contend" is that the present uncertainty with respect to the scope of the attorney-client privilege should authoritatively be resolved by this Court because under the new Rules of Professional Conduct, counsel are ethically bound to seek appellate instruction if there is legitimate doubt as to the merits of a claim of privilege (Pet. 14), and because of the importance of predictability "if the purpose of the attorney-client privilege is to be served" (id., quoting Upjohn Co. v. United States, 449 U.S. 383, 393). This submission remains uncontroverted.

II. THE QUESTION PRESENTED IS SUBSTANTIAL

A. The Brief in Opposition fails also to come to grips with our argument on the merits. While we do "not challenge * * * the observation by the court below ** * that the courts of appeals have unanimously embraced the general rule that the identity of the client accordingly is not within the scope of the attorney-client privilege because disclosure of the client's identity does not ordinarily entail the disclosure of confidential communications made by the client" (Br. Opp. 7), the principal thesis of the petition is that, at least in criminal litigation, the applicability of the attorney-client privilege to questions of client identity should not be decided on the basis of a "general rule" which treats identity as nonconfidential as a matter of law, for this defeats the purposes of the privilege as described in Upjohn, supra, and Fisher v. United States, 425 U.S. 391.

We rely on Fisher not for the proposition that is misattributed to us at Br. Opp. 9-10, but for the following:

1) The availability of the privilege for questions concerning client identity should be determined in accordance with Fisher and Upjohn rather than on the basis of some per se rule or presumption against confidentiality. 2) There is an especially adverse impact on the privilege's

⁵ The heading of this section was "The Question Is of Major Significance to the Legal Profession and the Administration of Justice." (Pet. 11)

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purpose to foster the attorney-client relationship where information is sought to be compelled from the attorney which could not be compelled from the client. 3) The privilege against self-incrimination is pertinent under this analysis not because an attorney may claim that privilege on behalf of his client (which Part II of Fisher. 425 U.S. at 396-401, disallows), but because (as Part III of Fisher, id. at 402-405, holds), information which the client cannot be forced to reveal because of that privilege (or any other) cannot be coerced from the attorney when he received that information as part of the attorney-client relationship. 4) Because the "last link" exception is narrower than the privilege against selfincrimination it is insufficient to protect the client from the coerced disclosure of confidential communications by his attorney. Respondent thus simply assumes the answer to the ultimate legal issue when it asserts that "the potential disclosure of a confidential communicatoin[] is wholly absent" here (Br. Opp. 10).6

Of course we agree that the purpose of the attorneyclient privilege is "protecting confidential communications" (Br. Opp. 9). The very phrasing of the question presented in terms of the disclosure of "confidential com-

Given the respondent's approach, it bears emphasis that the court below did not find as a fact that Doe intended that the existence of his relationship with his attorney or any part of the legal advice he secured be treated as nonconfidential; nor did the court below find that the confidentiality of the relationship had been breached in any way, which would nullify the privilege. See 8 Wigmore, Evidence § 2311 (McNaughton Rev. 1961), Moreover, contrary to Br. Opp. 7-8, we do "challenge the holding by the court below that disclosure of his identity in the circumstances of this case would not have the effect of revealing the substance of any confidential communications he made to attorney Gordon." However, we did not directly discuss this portion of the Sixth Circuit's opinion, because it deals with the question whether a "second exception" to the "general rule" (articulated by the court in the Durant case, Pet. App. 36a) applies here; this issue is subordinate to the question whether analysis properly proceeds from a "general rule that the identity of a client * * * is not within the protective ambit of the attorney-client privilege" (Pet. App. 7a).

munications" (Pet. i) recognizes that the existence of a confidential communication is a necessary condition for sustaining the privilege. Far from contending, as the government says we do, that Fisher held "that a lawyer is privileged from releasing documents merely because they might incriminate his client " " under the rubric of the attorney-client relationship" (Br. Opp. 9), we said expressly that "the rationale of Fisher " " extends to all confidential communications " "" (Pet. 11).

B. The government contends that this case does not provide a suitable vehicle for consideration of the identity exception to the attorney-client privilege by this Court because the district court below determined that disclosure of Doe's identity would not be the last link in a chain of otherwise incriminating evidence; it asserts the last link exception "would be inapplicable in this case by virtue of the district court's finding, which was not disturbed by the Court of Appeals." (Br. Opp. 12-13, emphasis added). The district court's finding "was not disturbed by the Court of Appeals" because that court has refused as a matter of law to recognize the last link exception. The court made clear in the companion Durant case that client identity is not privileged even if its disclosure would provide the "last link in an existing chain of incriminating evidence likely to lead to the client's indictment." (Durant, Pet. App. 37a, quoting In re Grand Jury Proceedings (Pavlick), 680 F.2d 1026, 1027 (C.A. 5, 1982 en banc)), which in turn followed In re Grand Jury Proceedings (United States v. Jones). 517 F.2d 666 (C.A. 5, 1975). The Sixth Circuit thus categorically "reject[ed] the last link exception as articulated in Pavlick" (Durant, Pet. App. 38a). This conflict of decisions (as to which the Eleventh Circuit is in accord with the Fifth)7 is squarely raised by this case

⁷ Contrary to Br. Opp. 11, n.6, the Eleventh Circuit in Twist [In re Grand Jury Proceedings (Twist), 689 F.2d 1851, (C.A. 11, 1982)] and Slaughter [In re Grand Jury Subposna (Slaughter), 694 F.2d 1958 (1982] expressly adopted the last link exception. To

because, if the *Pavlick* exception is approved, the Sixth Circuit will be required on remand to review the district court finding on which the government relies.*

The government further suggests that the conflict need not be resolved in this case because "it seems likely that the recent Seventh and Ninth Circuit decisions clarifying the governing principles and the meaning of Baird will dispel whatever confusion may linger in the lower courts " * "." (Br. Opp. 11-12). This is merely wishful thinking. It assumes that because the Sixth, Seventh and Ninth Circuit have adopted analyses which are satisfactory to the government the circuits which have not yet ruled will follow them, and the Fifth and Eleventh Circuits will abandon their prior decisions.

be sure, the Twist opinion cited Pavlick only with respect to the "crime or fraud" exception to the attorney-client privilege (see Br. Opp. 11, n.6), but it approved the "last link" exception in the next paragraph, 689 F.2d at 1352-1353, citing Jones, supra. Slaughter also cited Jones on this point, 694 F.2d at 1260. The government's observation that Slaughter "stresses that the privilege applies only where confidential communications would be disclosed" (Br. Opp. 11, n.6) is simply irrelevant to the existence of a conflict, and is entirely consistent with our position. See pp. 4-5, supra.

In the brief for the United States in Opposition in No. 83-1468 (Durant v. United States) the government argues that "whatever the precise reasoning or language employed, there is no indication of any conflict in the circuits with respect to the result that the courts of appeals have reached in these cases." (Id. at 21, emphasis in original) In view of the proliferation of analyses of the identity issue offered by the courts of appeals, this argument brings to mind Justice Stewart's observation (dissenting in United States v. Von's Grocery Co., 384 U.S. 270, 301): "The sole consistency that I can find is that in litigation under § 7 [of the Clayton Act] the Government always wins." This is not a principled basis for denying the existence of a conflict worthy of this Court's attention. Rather, as the Sixth Circuit's express rejection of the reasoning in Pavlick makes clear, the differences between the courts of appeals are not confined to mere nuances of language, but involve the scope and substance of the privilege. As such, they may well affect the result of particular cases, including this one for the reason stated in the text above.

C. The government proposes a wholesale revision of the law of attorney-client privilege when it suggests that, notwithstanding the privilege, "persons directly affected and the public have a right to know on whose behalf a lawyer acts in openly invoking the established statutory procedure for creating a corporation." (Br. Opp. at 13.) It is the law of the state of incorporation that determines what information must be disclosed in connection with the creation of corporate bodies, and the general rule is that shareholders or real parties in interest do not have to be disclosed. See, e.g., Del. Gen. Corp. Law, ch. 1, Title 8 § 102 (1974); N.Y. Bus. Corp. Law § 402 (McKinney, 1963); Page's Ohio Code Ann., Gen. Corp. Law § 1701.04 (1978 repl. vol.).

The rule protecting all attorney-client communications "where legal advice of any kind is sought," 8 Wigmore, Evidence § 2294 (McNaughton rev. 1961), is not nullified, as the government now argues, simply because advice is sought with respect to matters of public record, for

[t] he rule is not strictly confined to communications made for the purpose of enabling an attorney to conduct a cause in court; but does extend so as to include communications made by one to his legal adviser, whilst engaged and employed in that character, and when the object is to get his legal advice and opinion as to legal rights and objections, although the purpose to be correct a defect of title by obtaining a release, to avoid litigation by compromise, to ascertain what acts are necessary to constitute a legal compliance with an obligation, and thus avoid a forfeiture or claim for damages, or for other legal and proper purposes not connected with a suit in court.

8 Wigmore, supra at 566 quoting Foster v. Hall, 29 Mass. (12 Pick) 89, 98 (1831). See also H. Drinker,

Professor Wigmore summarized the rule as follows:

Where the general purpose concerns legal rights and obligations, a particular incidental transaction would receive protec-

Legal Ethics 135 (1953)): "[T]he privilege is not nullified by the fact that the circumstances to be disclosed are part of a public record * * *".

CONCLUSION

For the foregoing reasons as well as those stated in the Petition for a Writ of Certiorari the petition should be granted.

Respectfully submitted,

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tion, though in itself it were merely commercial in nature—as where the financial condition of a shareholder is discussed in the course of a proceeding to enforce a claim against a corporation. [Wigmore, supra, § 2296 at 567.]

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ALEXANDER L STEVAS

In the Supreme Court of the United States

Остовев Тевм, 1983

JOHN DOE.

Petitioner,

V.

UNITED STATES OF AMERICA,

Respondent.

BRIEF OF AMICUS CURIAE NATIONAL ASSOCIATION OF CRIMINAL DEFENSE LAWYERS

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In the Supreme Court of the Anited States

OCTOBER TERM, 1983

No. 83-1309

JOHN DOE,

Petitioner.

V.

UNITED STATES OF AMERICA,

Respondent.

BRIEF OF AMICUS CURIAE NATIONAL ASSOCIATION OF CRIMINAL DEFENSE LAWYERS

INTEREST OF THE AMICUS

The National Association of Criminal Defense Lawyers (NACDL), a District of Columbia non-profit corporation, is a voluntary association made up of over 3,000 criminal defense lawyers from all over the United States.

This organization seeks to improve the quality and administration of justice by protecting and insuring by rule of law the individual rights guaranteed by state and federal constitutions, and to foster and expand the quality and scope of criminal defense advocacy.

Many members of the NACDL have expressed concern and dismay at the increasing tendency of federal prosecutors to attempt to obtain information from attorneys about their clients, in order to pursue and complete criminal investigations of the client. This brief addresses a case involving an extreme example of that pernicious practice.

STATEMENT OF THE CASE

Attorney Larry S. Gordon of Cleveland, Ohio, has been ordered to disclose to a federal grand jury the name of one of his clients. The government has asserted that it desires this information in order to learn who owns a group of corporations formed by Mr. Gordon's law firm, because the corporations have "been employed to defeat and evade taxes through fraudulent manipulation of the corporate surtax exemption," and further because "by concealing ownership in corporations, individual income taxes have been evaded." Memorandum In Support Of The Motion Of The United States Of America For An Order Compelling Larry S. Gordon To Testify Before The Grand Jury, filed 1/26/82, p. 13. [hereafter referred to as Government Memorandum In Support Of Motion To Compel].

Mr. Gordon has refused to identify his client because to do so will provide the government with evidence with which Mr. Gordon's client will or may be indicted. His refusal is grounded upon the attorney-client privilege.

This brief is submitted in support of Mr. Gordon's petition for writ of certiorari by the National Association of Criminal Defense Lawyers, whose members have a direct and serious interest in the issues presented in this case.

SUMMARY OF ARGUMENT

This Court should resolve the conflict among the circuits as to whether the attorney-client privilege authorizes a lawyer to refuse to identify his client to a grand jury when the identification of the client will provide the last link or a substantial probative link in the government's case against the attorney's client.

ARGUMENT

I.

THE CIRCUIT CONFLICT AS TO THE "LAST LINK" EXCEPTION SHOULD BE RESOLVED

A conflict exists between the Sixth Circuit's ruling and decisions of the Fifth and Eleventh Circuits. The Sixth Circuit declined to adopt what it called the "last link" exception to the general rule that a lawyer must disclose the identity of his client to a grand jury. The Sixth Circuit reasoned that the exception "is simply not grounded upon the preservation of confidential communications and hence not justifiable to support the attorney-client privilege." In re Grand Jury Investigation No. 83-2-35 (Durant), 723 F.2d 447, 454 (6th Cir. 1983), incorporated by reference into Doe v. United States, 722 F.2d 303, 307 (6th Cir. 1983) (emphasis the Court's).

The two contrary rulings are In re Grand Jury Proceedings (Pavlick), 680 F.2d 1026, 1027 (5th Cir. 1982) (en banc), and In re Grand Jury Proceedings (Twist), 689 F.2d 1351, 1352 (11th Cir. 1982); see also In re Grand Jury Proceedings (Jones), 517 F.2d 666, 674 (5th Cir. 1975).

The Sixth Circuit is wrong in asserting that identity of the client cannot be a confidential communication. The client's identity obviously must be communicated to the lawyer by the client. And practicing lawyers know from experience that the identity of the client can and often is

^{* &}quot;To be sure, there may be circumstances under which the identification of a client may amount to the prejudicial disclosure of a confidential communication, as where the substance of a disclosure has already been revealed but not its source." Colton v. United States, 306 F.2d 633, 637 (2d Cir. 1962), cert. denied, 371 U.S. 951 (1963).

a carefully guarded secret, which the lawyer is duty-bound not to reveal outside the confines of his office.

This exception to the general rule requiring disclosure of a client's identity is an important one. If this exception is rejected, lawyers can and will be put in the position of being compelled to provide the government with the evidence with which to indict and to convict the lawyer's own clients. Until now the courts have been careful to avoid that result. The Sixth Circuit's decision conflicts with the policy underlying the attorney-client privilege, as well as with the decisions of two other circuits.

In In re Grand Jury Proceedings (Jones), 517 F.2d 666, 674 (5th Cir. 1975), the Court said:

"... The purpose of the privilege would be undermined if people were required to confide in lawyers at the peril of compulsory disclosure every time the government decided to subpoena attorneys it believed represented particular suspected individuals. Just as the client's verbal communications are protected, it follows that other information, not normally privileged, should also be protected when so much of the substance of the communications is already in the government's possession that additional disclosures would yield substantially probative links in an existing chain of inculpatory events or transactions. . . ."

11.

THE GOVERNMENT HAS CONCEDED THAT THE LAST LINK EXCEPTION GOVERNS THIS CASE

In the papers submitted by the government to the District Judge in support of the motion to compel attorney Gordon to identify his client, the government asserted that the identity of Gordon's client will provide the government with the evidence it needs to prosecute the client. In that motion, the government said (Government Memorandum In Support of Motion To Compel, pp. 7, 13, 15):

"In the cause sub judice the government has sought to discover the name of the person or persons who requested or caused the companies involved to be incorporated. This information is vital in terms of establishing ownership of the corporations, a necessity in a corporate tax fraud investigation of this nature.

"In this case it is clear that Mr. Gordon's firm played a major role in the incorporation of the twelve companies alluded to earlier in this Memorandum. It is equally clear when examining the attached Affidavit [submitted in camera to the District Judge] that a carefully constructed maze of corporations with concealed ownership has been employed to defeat and evade taxes through fraudulent manipulation of the corporate surtax exemption. The Affidavit also reflects that by concealing ownership in corporations, individual income taxes have been evaded.

"Thus as in Billingsley, the incorporation of each entity was a cardinal part of the scheme to defraud.

"In the view of the government the Affidavit of the Agent reveals the existence of a massive scheme to defraud the United States by manipulation of a large number of corporations. Some of the corporations are the subject matter of this motion and were clients of Mr. Gordon's firm during the taxable years which the investigation has focused on. In addition, Sturman himself was a client during those years."

In light of these assertions, if Mr. Gordon is required to reveal the identity of his client, the client will probably be indicted and Mr. Gordon will be one of the key government witnesses at the ensuing trial. This result is noxious to the profession, and at odds with the purposes of the attorney-client privilege.

CONCLUSION

There is an increasing tendency among federal prosecutors to force lawyers to testify against their own clients. This case provides an example of how this practice can pit lawyer against client. We believe this issue should be resolved, and resolved promptly, by this Court.

Respectfully submitted,

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